

**POLICEMEN'S ANNUITY AND BENEFIT
FUND OF CHICAGO
(A Component Unit of the City of Chicago)**

**Financial Statements and Supplementary Information
For the Years Ended December 31, 2022 and 2021 (restated)
With Independent Auditor's Report**



MITCHELL TITUS
ACHIEVING EXCELLENCE TOGETHER

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Years Ended December 31, 2022 and 2021 (Restated)

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INDEPENDENT AUDITOR'S REPORT

Board of Trustees
Policemen's Annuity and Benefit Fund of Chicago

Report on the Financial Statements

We have audited the accompanying financial statements of the Policemen's Annuity and Benefit Fund of Chicago (the Fund), a component unit of the City of Chicago (City), as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Fund's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Fund as of December 31, 2022 and 2021, and the changes in its fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Fund's basic financial statements. The schedule of administrative expenses, schedule of consulting costs and schedule of investment fees are presented for purposes of additional analysis and are not a required part of the basic financial statements.



MITCHELL TITUS

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Mitchell Titus, LLP

June 28, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

The Management's Discussion and Analysis section of this report is intended to serve as an introduction to the financial statements of the Policemen's Annuity and Benefit Fund of Chicago (the Fund) and to supplement the information contained therein.

OVERVIEW OF FINANCIAL STATEMENTS AND ACCOMPANYING INFORMATION

The basic financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as established by the Governmental Accounting Standards Board (GASB) and are described below:

- **Statements of Fiduciary Net Position** report the Fund's assets, liabilities, deferred outflows and inflows of resources and the resultant net position where assets and deferred outflows minus liabilities and deferred inflows equal net position held in trust for pension benefits at the end of the year.
- **Statements of Changes in Fiduciary Net Position** show the sources and uses of funds during the calendar year, where additions minus deductions equal the net increase or decrease in net position held in trust for pension benefits for the year.
- **Notes to the Financial Statements** are an integral part of the financial statements and include important information and schedules to provide a more comprehensive understanding of the data provided in the financial statements. Information contained in the note disclosures includes the Fund's accounting policies, descriptions of pension and health benefits and related liabilities, detail of investments and related risks, fund reserves, and various other relevant topics.
- **Required Supplementary Information** presents detailed required historical information, and it is presented after the Notes to the Financial Statements. This required supplementary information includes data on the employer's net pension liability and changes thereof, employer's contribution and money-weighted rate of return for the pension plan; and information on total OPEB liability for the Staff Retiree Health Plan; along with the other information useful in evaluating the fiduciary net position of the Fund.
- **Supplementary Information** presents the details on administrative costs of maintaining a defined benefit pension plan.

FINANCIAL HIGHLIGHTS

- The fiduciary net position of the Fund decreased by \$359.8 million, or 9.4%, to \$3,486.8 million at December 31, 2022. At December 31, 2021 (restated), the fiduciary net position of the Fund increased by \$404.8 million, or 11.8%, to \$3,846.6 million.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

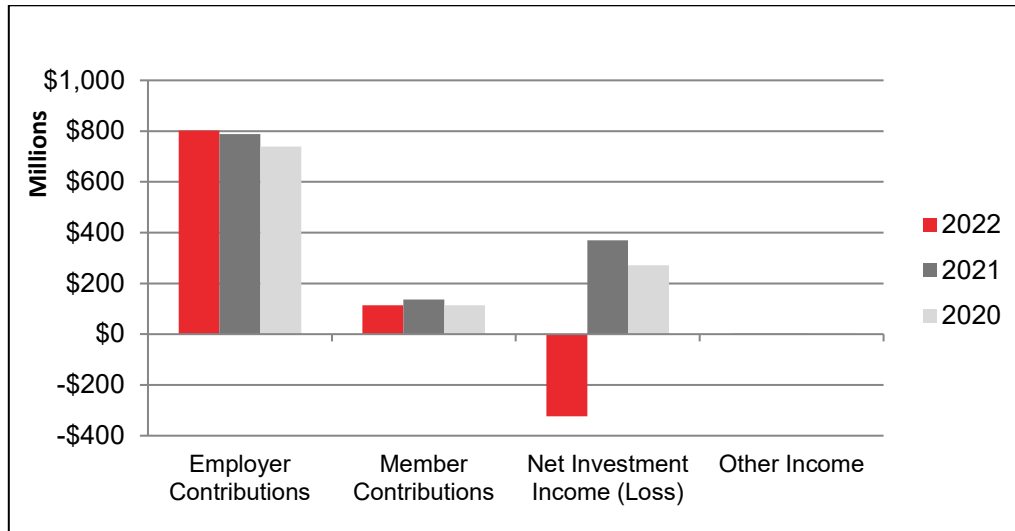
FINANCIAL HIGHLIGHTS *(continued)*

- Additions to the Fund are received from investment income and contributions from the employer and plan members. These are the primary funding sources for benefit payments. In 2022, these additions totaled \$592.2 million versus \$1,295.2 million in 2021, which is a 54.3% decrease. The Fund experienced a net loss on investment activity in calendar year 2022 of \$324.7 million, or (10.61%), which compares to the net gain on investment of \$369.6 million, or 13.80% in 2021. Stocks ended the fourth quarter in the black, but the gains were overshadowed by the broader losses of 2022 as persistent and elevated inflation, slowing economic growth, and a hawkish stance from central banks underscored concerns around an economic slowdown. In the U.S., the S&P 500 Index gained 7.6% in the fourth quarter; in the same period, international equities outperformed with the MSCI EAFE Index up 17.3% and the MSCI ACWI ex U.S. Index returning 14.3% driven by better-than-expected earnings and a selloff in the U.S. dollar. Meanwhile, private equity markets experienced lower valuations as the year pressed on. Fundraising totaled \$285.9 billion in the fourth quarter, according to data from Preqin, compared to \$386.3 billion a year earlier. For the year, fundraising totaled \$1.3 trillion, modestly down from 2021, despite a significant drop in the second half of the year amid heightening economic concerns and limited partners (LPs) exhausting 2022 commitments earlier on in the year. Doubling down on its commitment to rein in inflation even at the expense of economic growth, the Federal Reserve boosted the Fed Funds rate by 75 basis points in October and 50 basis points in December—its sixth and seventh rate hike in 2022—bringing the benchmark rate to 4.25% to 4.5%, the highest level in 15 years. In 2022, the longstanding negative correlation between high-quality fixed income and stocks reversed. Credit declined alongside stocks, with losses of 13% for the BBG Aggregate Index. The hardest hit fixed-income sectors were long duration, with U.S. long Treasury down 29.3% for the year. In high-yield corporate debt, leveraged loans were the best relative performer, falling a modest 0.6% in total returns for the year as floating-rate coupons offset rising rates. In contrast, high-yield bonds fell 11.2%. However, credit spreads have stayed below 500 basis points, with limited defaults, underscoring relatively benign market expectations for credit.
- Employer contributions were a major factor in the additions to the Fund. Effective May 30, 2016, with the passing of Public Act 099-0506 (PA 99-0506), the contributions were adjusted in accordance with the Illinois Pension Statutes. For financial reporting purposes, 2022 employer contributions increased by \$12.9 million. In 2021, the employer contributions significantly increased by \$49.4 million.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

FINANCIAL HIGHLIGHTS (continued)

Additions 2020-2022

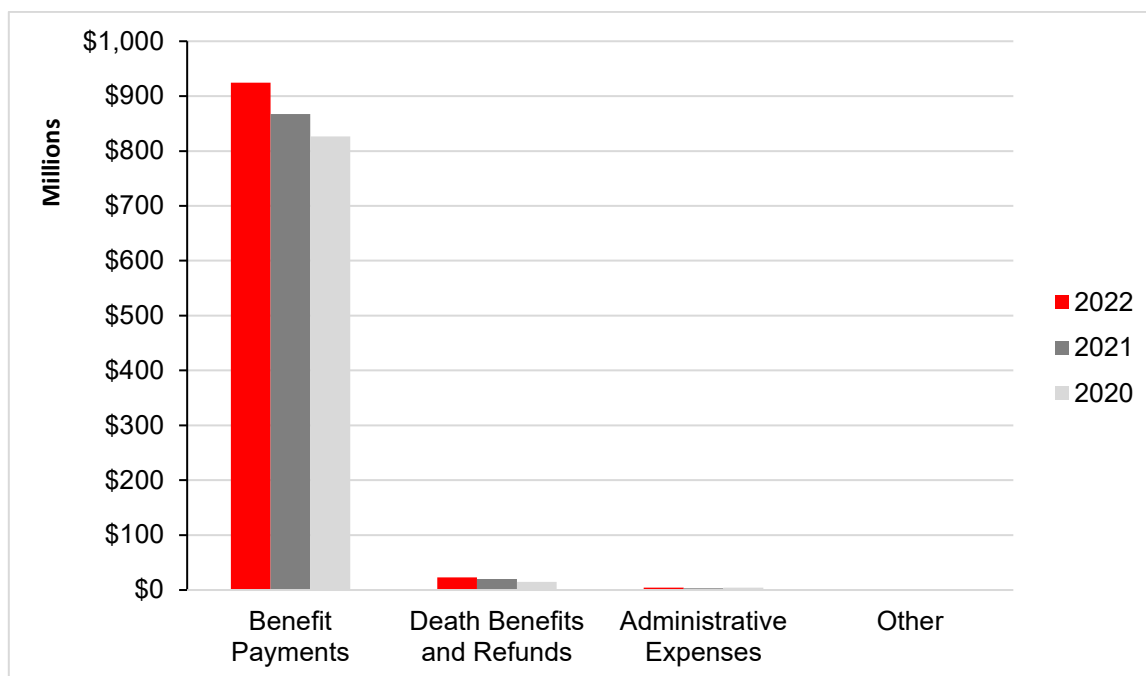


- Deductions to the Fund are incurred primarily for the purpose for which the Fund was created, to provide benefits to the police officers of the City and their surviving spouses and children. Deductions consist primarily of pension and disability benefits, death benefits, refunds of employee deductions, and administrative expenses. In 2022, these deductions totaled \$952.0 million and were \$890.4 million in 2021, which is a 6.9% increase. This increase is attributable primarily to the number of retirees and beneficiaries receiving higher benefit payments. The net number of benefit recipients increased in 2022 by 379 members to 14,639, the highest beneficiary count in Fund history.
- Also contributing to the increase in deductions and benefit payments is the enactment of Public Act 99-0905 (PA 99-0905) on November 29, 2016, which provided a statutory 3% automatic increase annually to members born between January 1, 1955, and January 1, 1966. The legislature also provided increased benefits to qualifying annuitants such that the minimum annuity paid cannot be less than 125% of the Federal poverty level.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

FINANCIAL HIGHLIGHTS *(continued)*

Deductions 2020-2022



- Benefit payments, excluding death benefits and refunds, increased by approximately \$57.2 million in 2022 to \$924.4 million from \$867.2 million in 2021. Death benefits and refunds of employee deductions increased 16.73% from 2021 to 2022 by approximately \$3.4 million, from \$19.8 million to \$23.2 million, respectively.
- Administrative expenses increased by approximately \$1.0 million, or 29.4%, from \$3.4 million in 2021 to \$4.4 million in 2022.
- The primary objective of the Fund is to meet its long-term defined pension benefit obligations. The funding ratio of the Fund on a fair value basis, for purposes of statutory funding, was 21.76% at December 31, 2022 and 24.86% at December 31, 2021. The decrease reflects lower-than-expected investment return. Salary increases were higher than expected. Offsetting these items, the Fund experienced a favorable actuarial gain due to less-than-expected new disabled participants during 2022. For the year ended December 31, 2022, the Fund's (10.61%) investment return was significantly lower than the Fund's underlying investment return assumption of 6.75%.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

FINANCIAL HIGHLIGHTS *(continued)*

- For accounting and financial reporting pursuant to GASB Nos. 67 and 68, which use a Single Discount Rate that reflects: (1) a long-term expected rate of return on pension plan investments (to the extent that the Fund's fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met), the Fund's net pension liability increased by \$234,386,412 to \$12,727,850,004 at December 31, 2022 from \$12,493,463,592 as of December 31, 2021. Changes in the actuarial assumptions and methods led to the change in the Single Discount Rate to 6.64% from 6.26% (based on the long-term expected rate of return on investments of 6.75% used in both the December 31, 2022 and 2021, actuarial valuations and the long-term municipal bond rate of 4.05% as of December 31, 2022, and 1.84% as of December 31, 2021, respectively).
- In compliance with GASB No. 75, the Fund is required to recognize a liability for other postemployment benefits (OPEB), which represents health insurance coverage for retired Fund employees. Expenses of \$0.08 million and \$(0.9) million were recognized in 2022 and 2021, respectively, resulting in a total accrued liability of \$1.2 million and \$1.5 million as of December 31, 2022 and 2021, respectively.
- During fiscal year 2022, the Fund implemented GASB Statement No. 87, *Leases*. The Statement established criteria for accounting and financial reporting for leases. It creates a single model for lease accounting and requires recognitions of certain lease assets and liabilities for leases that were previously classified as operating leases. A lessee is required to recognize a lease liability and an intangible right-to-use asset. The provisions of this Statement are effective for fiscal years beginning after June 15, 2021, and should be applied retroactively by restating financial statements, if practicable, for all prior periods presented. All prior periods presented in the financial statements and accompanying notes to the financial statements that were impacted by this Statement have been restated. The Fund reported a \$(0.06) million decrease in fiduciary net position as of December 31, 2020, due to GASB 87. The impact to the earliest period presented in the Management's Discussion and Analysis is January 1, 2020. See Note 1, "Summary of Significant Accounting Policies," Note 11, "Lease Agreement," and Note 14, "Restatements Due to Implementation of New Accounting Standard" for additional information.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

FIDUCIARY NET POSITION

A summary of fiduciary net position is presented below:

Fiduciary Net Position

(In millions)

As of December 31, 2022, 2021 and 2020

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2022-2021</u>	
				<u>Change</u>	
		<u>(as restated)</u>		<u>\$</u>	<u>%</u>
Receivables	\$ 777.0	\$ 845.6	\$ 765.2	\$ (68.6)	(8.1)%
Brokers–unsettled trades	71.6	89.9	76.0	(18.3)	(20.4)
Investments, at fair value	2,737.3	3,032.5	2,707.5	(295.2)	(9.7)
Invested securities lending cash collateral	117.5	76.7	109.2	40.8	53.2
Right-to-use lease asset, net of accumulated amortization of \$0.67, \$0.45 and \$0.22, respectively	<u>2.1</u>	<u>2.3</u>	<u>2.6</u>	<u>(0.2)</u>	<u>(8.7)</u>
Total assets	<u>3,705.5</u>	<u>4,047.0</u>	<u>3,660.5</u>	<u>(341.5)</u>	<u>(8.4)</u>
Deferred outflow of resources	<u>0.3</u>	<u>0.4</u>	<u>-</u>	<u>(0.1)</u>	<u>(25.0)</u>
Total assets and deferred outflow of resources	<u>3,705.8</u>	<u>4,047.4</u>	<u>3,660.5</u>	<u>(341.6)</u>	<u>(8.4)</u>
Brokers–unsettled trades	92.0	113.7	97.8	(21.7)	(19.1)
Securities lending payable	117.5	76.7	109.2	40.8	53.2
OPEB liability	1.2	1.5	2.3	(0.3)	(20.0)
Refunds and accounts payable	4.8	5.4	5.9	(0.6)	(11.1)
Long-term lease liability	<u>2.9</u>	<u>3.2</u>	<u>3.4</u>	<u>(0.3)</u>	<u>(9.4)</u>
Total liabilities	<u>218.4</u>	<u>200.5</u>	<u>218.6</u>	<u>17.9</u>	<u>8.9</u>
Deferred inflow of resources	<u>0.6</u>	<u>0.3</u>	<u>0.1</u>	<u>0.3</u>	<u>100.0</u>
Total liabilities and deferred inflow of resources	<u>219.0</u>	<u>200.8</u>	<u>218.7</u>	<u>18.2</u>	<u>(9.1)</u>
Net position	<u>\$ 3,486.8</u>	<u>\$ 3,846.6</u>	<u>\$ 3,441.8</u>	<u>\$ (359.8)</u>	<u>(9.4)%</u>

Overall, the fiduciary net position decreased by \$359.8 million in 2022, primarily due to the negative investment performance of the Fund's portfolio. The Fund's investment portfolio earned an investment return of (10.61%) in 2022. The fiduciary net position increased by \$404.8 million in 2021 primarily due to the positive investment performance of the Fund's portfolio. The Fund's investment portfolio earned an investment return of 13.80% in 2021.

As of December 31, 2022 and 2021, the amount recorded as receivables includes the employer contributions receivable under the provisions of PA 99-0506. The funding provisions of PA 99-0506 are significantly different than Public Act-1495, which was in effect at December 31, 2015. Pursuant to PA 99-0506, the funding policy requires City contributions to be equal to \$786.8 million in payment year 2022. Required funding in the 2023 payment year is \$799.4 million. For the payment years 2023 through 2055, the employer is required to make percent of pay

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

FIDUCIARY NET POSITION *(continued)*

contributions that, along with member contributions and investment earnings, are expected to generate a projected funded ratio of 90% by plan year-end 2055.

CHANGES IN FIDUCIARY NET POSITION

The following table reflects a comparative summary of various changes in fiduciary net position:

Changes in Fiduciary Net Position

(In millions)

Years Ended December 31, 2022, 2021 and 2020

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2022-2021</u>	
				<u>Change</u>	<u>Change</u>
		<i>(as restated)</i>		\$	%
ADDITIONS					
Member contributions	\$ 114.4	\$ 136.2	\$ 113.6	\$ (21.8)	(16.0)%
Employer contributions	801.7	788.8	739.4	12.9	1.6
Net investment gain and investment income	(324.7)	369.6	271.5	(694.3)	187.9
Securities lending income	0.4	0.5	0.4	(0.1)	(20.0)
Miscellaneous income	<u>0.4</u>	<u>0.1</u>	<u>0.5</u>	<u>0.3</u>	<u>-</u>
Total additions	<u>592.2</u>	<u>1,295.2</u>	<u>1,125.4</u>	<u>(703.0)</u>	<u>(54.3)</u>
DEDUCTIONS					
Annuity, disability, and death benefits	926.5	869.2	828.9	57.3	6.6
Refunds of contributions	21.1	17.8	12.7	3.3	18.5
Administrative expenses	<u>4.4</u>	<u>3.4</u>	<u>4.4</u>	<u>1.0</u>	<u>29.4</u>
Total deductions	<u>952.0</u>	<u>890.4</u>	<u>846.0</u>	<u>61.6</u>	<u>6.9</u>
Net increase (decrease)	<u>(359.8)</u>	<u>404.8</u>	<u>279.4</u>	<u>(764.6)</u>	<u>188.9</u>
<i>Net position restricted for pension benefits</i>					
Beginning of year	<u>3,846.6</u>	<u>3,441.8</u>	<u>3,162.4</u>	<u>404.8</u>	<u>11.8</u>
Ending of year	<u>\$ 3,486.8</u>	<u>\$ 3,846.6</u>	<u>\$ 3,441.8</u>	<u>\$ (359.8)</u>	<u>(9.4)%</u>

The Fund experienced a decrease in fiduciary net position of \$359.8 million in 2022. The overall decrease in the net fiduciary position was accompanied by the continuing increase in benefit payments each year. The Fund experienced an increase in retirements of active members in 2022.

Contractual terms between the employer and the Fraternal Order of Police, Chicago Lodge No. 7, provided that police officers of at least 60 years of age, with over 20 years of service, receive free healthcare in the City-sponsored healthcare program until the age of Medicare eligibility. Police officers of at least 55 years of age, indicating their intent to retire prior to October 1, 2021,

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

CHANGES IN FIDUCIARY NET POSITION *(continued)*

with over 20 years of service, can participate in the City-sponsored healthcare program at a cost of 2% of their retirement annuity until their age of Medicare eligibility.

INVESTMENT ACTIVITIES

In April 2022, the Board approved increasing allocations to Private Equity +3%, U.S. Treasury Bonds +3%, Private Real Estate +3%, Opportunistic Credit +1%, Private Debt +1%, Private Real Assets +1%, and Non-U.S. Developed Equity +0.5%. The Board also approved decreasing the portfolio's allocations to U.S. Aggregated Bonds (8)%, Emerging Market Debt (3)%, Hedge Funds (1)%, and Emerging Market Equity (0.5)%. The Fund continues to prudently implement the strategic allocation approved by the Board of Trustees.

Investment Returns

Years Ended December 31, 2022, 2021 and 2020

	<u>2022</u>	<u>2021</u>	<u>2020</u>
Total fund	(10.61%)	13.80%	12.29%
Equities	(17.92)	15.60	16.50
Fixed income	(11.19)	(1.30)	6.60
Real estate	6.69	28.60	(0.21)
Infrastructure	5.63	20.10	(7.28)
Private equity	19.04	85.30	16.69
Private debt	5.16	13.80	(1.82)
Opportunistic debt	(7.97)	14.70	15.30
Hedge fund	(2.71)	19.90	0.05
Global asset allocation	-	-	8.32
Cash and cash equivalents	2.29	1.00	1.67

PLAN MEMBERSHIP

The following table reflects the plan's membership as of December 31, 2022, 2021 and 2020.

Plan Membership

As of December 31, 2022, 2021 and 2020

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2022-2021</u>	
				<u>Change</u>	<u>%</u>
Retirees and beneficiaries					
receiving benefits	14,639	14,260	13,900	379	2.66 %
Active employees	11,868	12,126	12,715	(258)	(2.13)
Terminated (inactive members)					
employees entitled to benefits					
or refunds of contributions	<u>1,151</u>	<u>940</u>	<u>801</u>	<u>211</u>	<u>22.45</u>
Total	<u><u>27,658</u></u>	<u><u>27,326</u></u>	<u><u>27,416</u></u>	<u><u>332</u></u>	<u><u>1.21 %</u></u>

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

FUNDING STATUS

The funding ratio of the Fund on a fair value basis, for purposes of market value funding, experienced a decrease to 21.76% at December 31, 2022 from 24.86% at December 31, 2021. During 2014, the Fund adopted GASB No. 67, which requires that projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average 'AA' credit rating. Using this methodology, the funding ratios of the Fund at December 31, 2022 and 2021, were 21.50% and 23.54%, respectively. Discount rates used in the GASB No. 67 valuation were 6.64% and 6.26% as of December 31, 2022 and 2021, respectively.

In 2016, certain assumptions were changed, which included the investment return assumption and the inflation rate assumption. Actuarial information presented as of December 31, 2022 and 2021 reflects these assumption changes.

Effective May 30, 2016, the Illinois Pension Statutes regarding employer contributions to the Fund were changed by PA 099-0506. In accordance with PA 099-0506, the funding policy requires that contributions from the City, as employer, be equal to \$420 million in payment year 2016, \$464 million in payment year 2017, \$500 million in payment year 2018, \$557 million in payment year 2019, and \$579 million in payment year 2020. For payment years after 2020, the City is required to make level percent of pay contributions for plan years 2021 through 2055 that, along with member contributions and investment earnings, are expected to generate a projected funded ratio of 90% by plan year-end 2055.

As currently provided in the applicable provisions of PA 099-0506, the funded ratio of the Fund is projected to increase slowly in future years, with required increases from the employer in years into the future in accordance with current legislation. The Fund continues to be heavily dependent upon employer contributions to fund benefit payments to members now and in future years.

CONTACT INFORMATION

This financial report is designed to provide the employer, plan participants, and others with a general overview of the Fund's finances and to show accountability for the monies received. Questions concerning any data provided in this report can be submitted to:

Mr. Kevin Reichart
Executive Director
Policemen's Annuity and Benefit Fund of Chicago
221 North LaSalle Street
Suite 1626
Chicago, Illinois 60601

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Statements of Fiduciary Net Position
As of December 31, 2022 and 2021 (Restated)

	<u>2022</u>	<u>Restated 2021</u>
ASSETS		
Cash	\$ 250	\$ 250
<i>Receivables</i>		
Employer - Tax levies, net of allowance for loss of \$0 in 2022, \$0 in 2021	761,713,443	811,248,459
Member contributions - December 31, 2022 payroll due in January 2023	9,084,517	29,842,251
Interest and dividends	6,150,377	4,541,782
Accounts receivable - due from brokers	71,628,149	89,873,228
	<u>848,576,486</u>	<u>935,505,720</u>
<i>Investments at fair value</i>		
U.S. common stock and other equity	304,623,633	390,007,064
Collective investment funds, stock	539,785,420	696,561,458
Collective investment funds, international equities	10,603,301	25,588,457
Collective investment funds, fixed income	213,253,920	226,514,113
Collective investment funds, international fixed income	40,337,206	48,649,006
International equity	419,351,501	577,993,853
U.S. bond and notes	275,945,634	315,242,564
International bonds and notes	9,169,439	11,547,738
Short-term instruments	199,024,762	66,044,870
Infrastructure	104,594,453	77,237,291
Forward contracts and swaps	68,444	76,065
Hedge fund-of-funds	220,294,532	240,521,237
Real estate	202,518,066	179,780,088
Venture capital and private equity	197,729,772	176,694,191
	<u>2,737,300,083</u>	<u>3,032,457,995</u>
Invested securities lending cash collateral	117,469,784	76,691,671
Right-to-use lease asset, net of accumulated amortization of \$670,095 and \$446,730, respectively	2,121,968	2,345,333
Total assets	<u>3,705,468,571</u>	<u>4,047,000,969</u>
Deferred outflow of resources	326,481	376,339
Total assets and deferred outflow of resources	<u>3,705,795,052</u>	<u>4,047,377,308</u>
LIABILITIES		
Refunds and accounts payable	4,804,043	5,389,876
Trade accounts payable - due to Brokers	91,960,396	113,730,872
Security lending cash collateral	117,469,784	76,691,671
OPEB obligation	1,216,942	1,476,386
Long-term lease liability	2,977,516	3,188,270
Total liabilities	<u>218,428,681</u>	<u>200,477,075</u>
Deferred inflow of resources	586,586	354,948
Total liabilities and deferred inflow of resources	<u>219,015,267</u>	<u>200,832,023</u>
Net position held in trust for pension benefits	<u>\$ 3,486,779,785</u>	<u>\$ 3,846,545,285</u>

The accompanying notes are an integral part of these financial statements.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Statements of Changes in Fiduciary Net Position
For the Years Ended December 31, 2022 and 2021 (Restated)

	<u>2022</u>	<u>Restated 2021</u>
ADDITIONS		
<i>Contributions</i>		
Employer	\$ 801,706,005	\$ 788,769,979
Plan member salary deductions	114,403,212	136,225,041
Total contributions	<u>916,109,217</u>	<u>924,995,020</u>
<i>Investment income</i>		
Net appreciation in fair value of investments	(356,282,186)	343,315,879
Interest	9,561,529	11,252,867
Dividends	26,146,827	19,250,671
Real estate income	3,795,866	4,729,096
	<u>(316,777,964)</u>	<u>378,548,513</u>
<i>Investment activity expenses</i>		
Investment management fees	(7,211,140)	(8,208,317)
Custodial fees	(309,455)	(304,305)
Investment consulting fees	(438,996)	(426,295)
Total investment activity expenses	<u>(7,959,591)</u>	<u>(8,938,917)</u>
Net income from investing activities	<u>(324,737,555)</u>	<u>369,609,596</u>
<i>From securities lending activities</i>		
Securities lending income	1,930,663	499,256
Borrower rebates	(1,442,931)	108,319
Bank fees	(64,795)	(75,766)
Net income from securities lending activities	<u>422,937</u>	<u>531,809</u>
Total net investment income	<u>(324,314,618)</u>	<u>370,141,405</u>
Miscellaneous income	<u>367,777</u>	<u>91,594</u>
Total additions	<u>592,162,376</u>	<u>1,295,228,019</u>
DEDUCTIONS		
Pension and disability benefits	924,438,466	867,243,302
Death benefits	2,055,000	2,067,200
Refunds of employee deductions	21,096,110	17,766,049
	<u>947,589,576</u>	<u>887,076,551</u>
Administrative expenses	<u>4,338,300</u>	<u>3,440,227</u>
Total deductions	<u>951,927,876</u>	<u>890,516,778</u>
Net (decrease) increase in fiduciary net position	(359,765,500)	404,711,241
<i>Net position held in trust for pension benefits</i>		
Beginning of year	<u>3,846,545,285</u>	<u>3,441,834,044</u>
End of year	<u>\$ 3,486,779,785</u>	<u>\$ 3,846,545,285</u>

The accompanying notes are an integral part of these financial statements.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Accounting principles generally accepted in the United States (U.S. GAAP), as established by the Governmental Accounting Standards Board (GASB), define a financial reporting entity as consisting of the primary government and its component units, for which the primary government is financially accountable. Financial accountability includes appointing a voting majority of a component unit's governing board, the ability of the primary government to impose its will on the component unit, or a potential for the component unit to provide specific financial benefits to or impose specific financial burdens on the primary government. A primary government may also be financially accountable for its component units.

Based on the above criteria, the Policemen's Annuity and Benefit Fund of Chicago (the Fund, or PABF) is considered to be a component unit of the City of Chicago (the City). The Fund is part of the City's financial reporting entity and is included in the City's fiduciary statement of net position as a pension trust fund.

Basis of Accounting

The Fund's financial statements are prepared on the accrual basis of accounting. Employee and employer contributions are recognized as additions in the period in which employee services are performed. Benefits and refunds are recognized as deductions when payable. Expenses are recorded when the corresponding liabilities are incurred, regardless of when payment is made.

Use of Estimates

The preparation of financial statements in accordance with U.S. GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

Investments

The Fund is authorized to invest in bonds, notes, and other direct obligations of the U.S. Government and U.S. Government agencies; corporate bonds, debentures, and notes; certain notes secured by mortgages, including pass-through securities; common and preferred stocks; certain pooled funds; limited partnerships; real estate; derivatives; currencies and other types of investment vehicles as set forth in the Fund's Statement of Investment Policy and in compliance with the Illinois Compiled Statutes.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(continued)*

Method Used to Value Investments

Investments are reported at fair value. Short-term investments are reported at fair value, which approximates costs. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Fixed-income securities are valued principally using quoted market prices provided by independent pricing services. For collective investments, net asset value (NAV) is determined and certified by the investment managers as of the reporting date. Real estate investments are valued at estimated fair value as determined by the general partner, based upon appraisals provided by the investment manager. Hedge funds, venture capital, private equity, infrastructure, and certain opportunistic investments are reported at estimated fair value as determined by the general partner of the investment vehicle.

Furniture and Office Equipment

Furniture and office equipment are not capitalized as they are immaterial and charged to expenses in the year of purchase.

Administrative Expenses

Administrative expenses are recorded as incurred and budgeted and approved by the Fund's Board of Trustees. Administrative expenses are funded by employer contributions.

Income Taxes

The Fund is a tax-exempt retirement plan as determined by the Internal Revenue Service. As such, income earned by the Fund is not subject to Federal income taxes.

Securities Lending Transactions

Cash received as collateral on securities lending transactions and investments made with that cash are reported as assets in the statements of fiduciary net position at fair value. Securities received as collateral are reported as assets only if the Fund is able to pledge or sell them without a borrower default. Liabilities resulting from these transactions are reported in the statements of fiduciary net position.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(continued)*

Recent Accounting Pronouncements

The following standard was adopted by the Fund during 2022:

GASB Statement No. 87, *Leases*, was issued in June 2017. This Statement increases the usefulness of the government's financial statements by requiring recognition of certain lease assets and liabilities that were previously classified as operating leases. Implementing the Statement, a lessee is required to recognize a lease liability and an intangible right-to-use asset.

The implementation of this Statement has been reflected in RSI as of January 1, 2020. All prior periods of the financial statements and accompanying notes that were impacted by this Statement have been restated. As a result, the statement of net position now includes a liability for the present value of payments expected to be made and a right-to-use asset. Lease activity is further described in Note 11 – Lease Agreement. The financial statements for the year ended December 31, 2021, have been restated in order to adopt GASB Statement No. 87. The impact of this Statement includes a restated statement of fiduciary net position and statement of changes in fiduciary net position. The Fund reported a \$(0.06) million decrease to net position as of January 1, 2021 as a result of adoption.

NOTE 2 PENSION PLAN

Plan Description and Contribution Information

PABF is the administrator of a defined benefit, single-employer pension plan with a defined contribution minimum for the purpose of providing benefits to the police officers of the City and their widows and children. Any City employee employed under the provisions of the municipal personnel ordinance as police service is covered by the Fund. The defined benefits, as well as the employer and employee contribution levels, are mandated in Illinois Compiled Statutes (40 ILCS Act 5, Article 5) and may be amended only by the Illinois State Legislature. The Fund is governed by an eight-member Board of Trustees (four appointed by the City, three elected by the police officers, and one elected by the annuitants) whose duties are to administer the Fund under the Illinois Pension Code. The City's payrolls for employees covered by the Fund for the years ended December 31, 2022 and 2021 were \$1,274,049,642 and \$1,258,338,033, respectively. At December 31, 2022 and 2021, the Fund's membership consisted of the following:

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 2 PENSION PLAN *(continued)*

Plan Description and Contribution Information *(continued)*

	<u>2022</u>	<u>2021</u>
Active employees	11,868	12,126
Retirees and beneficiaries currently receiving benefits	14,639	14,260
Terminated employees entitled to benefits or a refund of contributions, but not yet receiving them	<u>1,151</u>	<u>940</u>
	<u><u>27,658</u></u>	<u><u>27,326</u></u>

The Fund provides retirement benefits as well as death, survivor, and disability benefits. Employees age 50 or older with at least 10 years of service are entitled to receive a money purchase annuity if they have completed less than 20 years of service. The mandatory retirement age for a participant is 63. Employees age 50 or older with at least 20 years of service are entitled to receive a minimum formula annuity of 2.5% per year for the first 20 years of service, plus 2.5% per year for each following year or fraction thereof times their final average salary (highest average annual salary for any four consecutive years within the last 10 years of service immediately preceding the date of retirement). The annuity will not exceed 75% of the highest average annual salary.

For members born before January 1, 1966 with at least 20 years of service, the monthly annuity increases by 3% of the original annuity at the first of the month following the later of the attainment of age 55 or the first anniversary of retirement, and by 3% of the original annuity on each January 1 thereafter.

Effective November 29, 2016, Public Act 99-0905 (PA 99-0905) became law. This Act extended the 3% annual automatic increase to participants born after December 31, 1954, but before January 1, 1966, first payable at the later of age 55 or one year from retirement date. In addition, under PA 99-0905, the minimum benefit for annuitants and widows cannot be less than 125% of the Federal poverty level.

If the recipient was born after January 1, 1966, the monthly annuity increases by 1.5% of the original annuity at the first of the month following the later of the attainment of age 60 or the first anniversary of retirement, and 1.5% on each January 1 thereafter, but will not exceed a total of 30%. Members first hired after January 1, 2011, are subject to different provisions within their defined benefit pension plan. The new provisions include a minimum retirement age of 55, a final average salary calculation based upon 96 consecutive months within the last 120 months of employment, an annual salary cap for purposes of calculating a pension benefit, and cost-of-living increases for a pension benefit that include considerations related to the Consumer Price Index for urban consumers.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 2 PENSION PLAN *(continued)*

Plan Description and Contribution Information *(continued)*

Covered employees are required to contribute 9.0% of their salary to the Fund. If an employee leaves, covered employment without qualifying for an annuity, accumulated contributions are refunded with interest.

Commencing with the City tax levy year beginning in 2016, legislation in place at December 31, 2016, provides for fixed dollar City contributions for payment years 2016 to 2020, and level percent of pay contributions for years 2021 to 2055. Beginning with payment year 2021, the funding policy requires that future employer contributions, employee contributions and other Fund income are sufficient to produce a funding goal of 90% by the fiscal year end 2055, based upon the actuarial value of Fund assets and application of certain required actuarial assumptions and methodologies.

The total pension liability at December 31, 2022 and 2021, was \$16,214,629,789 and \$16,340,008,877, respectively. The plan fiduciary net position at December 31, 2022 and 2021 was \$3,486,779,785 and \$3,846,545,285, respectively. The net pension liability at December 31, 2022 and 2021 was \$12,727,850,004 and \$12,493,463,592, respectively. The Single Discount Rate of 6.64% required by GASB Statement No. 67 as of December 31, 2022, was based on a long-term expected rate of return on pension plan investments of 6.75% and a long-term municipal bond rate of 4.05%. The Single Discount Rate of 6.26% required by GASB Statement No. 67 as of December 31, 2021, was based on a long-term expected rate of return on pension plan investments of 6.75% and a long-term municipal bond rate of 1.84%.

NOTE 3 HEALTH INSURANCE SUPPLEMENT

Plan Description and Contribution Information

The City offered group health benefits, as was provided, to annuitants and their eligible dependents, which expired on December 31, 2016.

Effective January 1, 2017 and thereafter, certain eligible annuitants in the Appellate Court expanded class, as defined in its June 29, 2017 order, and as further defined after remand in the Circuit Court's February 28, 2019 order, are entitled to continue to receive the 1983 statutory provided subsidies (related to the police and fire funds) of \$55 per month if non-Medicare eligible and \$21 per month if Medicare eligible. Therefore, this obligation is reflected as an actuarial accrued liability as of December 31, 2022 and 2021. There are currently no assets accumulated in a trust that meet the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the health insurance supplement plan.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK

Cash

The bank balance and carrying amount of the Fund's deposits at December 31, 2022, were \$155,075 and \$48,640, respectively. The bank balance and carrying amount of the Fund's deposits at December 31, 2021 were \$9,644,679 and \$9,542,531, respectively. These balances excluded \$250 of petty cash. The bank balance at December 31, 2022 and 2021 is on deposit with the City Treasurer and insured or collateralized by securities held by the City Treasurer in the Fund's name.

Investment Policy

The Trustees assume the responsibility for establishing the Fund's investment policy. The Fund's overall investment policy is based on the following principles established by the Trustees:

- Maintain a long-term investment horizon for the Fund
- Diversify investments across several asset classes

The Trustees have indicated interest in developing a risk policy statement in parallel to the Fund's investment policy. The policy would highlight those risks managed at the Fund level and those managed by external managers. The risk policy would also state the types of risks that are monitored and how they are measured. Until such policy is developed by PABF staff and adopted by the Board, there is no formal policy relating to specific investment-related risks.

Money-Weighted Rate of Return

For the years ended December 31, 2022 and 2021, the annual money-weighted rate of return on the Fund's investments, net of investment expense, was (10.61)% and 13.80%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK *(continued)*Investment Summary

The following table presents a summary of the Fund's investments by type at December 31, 2022 and 2021:

	<u>2022</u>	<u>2021</u>
U.S. Government and agency fixed income	\$ 167,138,501	\$ 173,618,692
Corporate fixed income	117,976,570	153,171,610
U.S. common collective fixed-income funds	213,253,921	226,514,113
Global common collective fixed-income funds	40,337,206	48,649,006
U.S. equities	304,623,633	390,007,064
U.S. common collective stock funds	539,785,421	696,561,458
International equity common collective funds	10,603,301	25,588,457
Foreign equities	419,351,501	577,993,853
Pooled short-term investment funds	180,825,331	39,622,279
Infrastructure	104,594,453	77,237,291
Real estate	202,518,066	179,780,088
Venture capital	197,729,772	176,694,191
Forward contracts and swaps	68,444	76,065
Hedge fund-of-funds	220,294,532	240,521,237
Cash and cash equivalents	18,199,431	26,422,591
Total investments at fair value	<u>\$ 2,737,300,083</u>	<u>\$ 3,032,457,995</u>

None of the Fund's individual investments as of December 31, 2022 represented 5% or more of net position held in trust for pension benefits. The Fund's individual investment Northern Trust Collective Russell 1000 Index Fund – Non-Lending, which amounted to \$696,561,458 as of December 31, 2021, represented 5% or more of net position held in trust for pension benefits.

The Fund's investments were managed by approximately 33 external investment managers that managed 50 investment funds/products during 2021, with additional services provided by an external investment consultant. The Fund does not employ any internal investment managers; therefore, its investments are not managed internally. The Fund does not have a formal policy regarding the credit risk of its external managers or investment consultant.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Notes to Financial Statements
Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Fair Value Measurements

The Fund categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure an asset's fair value. Fair value is the amount that would be received to sell the investment in an orderly transaction between market participants at the measurement date (*i.e.*, exit price). The fair value measurements are determined within a framework that utilizes a three-tier hierarchy, which maximizes the use of observable inputs and minimizes the use of unobservable inputs. Investments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1: Unadjusted quoted prices in active markets for identical assets.

Level 2: Inputs other than quoted prices that are observable for the asset, either directly or indirectly. These inputs include:

- a. quoted prices for similar assets in active markets;
- b. quoted prices for identical or similar assets in markets that are not active;
- c. inputs other than quoted prices that are observable for the asset;
- d. inputs that are derived principally from or corroborated by observable market data.

Level 3: Inputs that are unobservable for the asset. The valuation of these investments requires significant judgment due to the absence of quoted market values, inherent lack of liquidity, and changes in market conditions.

The Fund's investments that are valued using the NAV per share (or its equivalent) are not classified in the fair value hierarchy. These investments do not have a readily determinable fair value.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Notes to Financial Statements
Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK (continued)

Fair Value Measurements (continued)

The recurring fair value measurements for the year ended December 31, 2022, are as follows:

	Totals	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
Investments by fair value level				
<i>Equities</i>				
U.S. common stock and other equity	\$ 304,623,633	\$ 304,581,910	\$ 28,601	\$ 13,122
Collective investment funds, stock	539,785,421	539,785,421	-	-
International equity	419,257,002	419,247,125	-	9,877
<i>Fixed income</i>				
U.S. bonds and notes	274,945,628	-	274,945,628	-
International bonds and notes	9,169,438	-	9,169,438	-
Collective investment funds, fixed	3,144,399	-	-	3,144,399
Cash equivalents and short-term instruments	199,024,762	7,663,915	191,360,847	-
Forward contracts and swaps	68,444	-	68,444	-
Venture capital and private equity	41,504,088	-	-	41,504,088
Subtotal	<u>1,791,522,815</u>	<u>\$ 1,271,278,371</u>	<u>\$ 475,572,958</u>	<u>\$ 44,671,486</u>
Investments measured at net asset value				
U.S. bonds and notes	1,000,005			
Collective investment funds, international equities	10,603,301			
Collective investment funds, fixed	210,109,522			
Collective investment funds, international fixed	40,337,206			
Infrastructure	104,594,453			
Hedge fund-of-funds	220,294,532			
Real estate	202,518,066			
Venture capital and private equity	156,225,684			
International equity	94,499			
Subtotal	<u>945,777,268</u>			
Total	<u>\$ 2,737,300,083</u>			

The recurring fair value measurements for the year ended December 31, 2021, are as follows:

	Totals	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
Investments by fair value level				
<i>Equities</i>				
U.S. common stock and other equity	\$ 390,007,064	\$ 389,967,874	\$ 26,068	\$ 13,122
Collective investment funds, stock	696,561,458	-	696,561,458	-
International equity	577,988,534	577,970,486	-	18,048
<i>Fixed income</i>				
U.S. bonds and notes	314,242,559	-	314,242,559	-
International bonds and notes	11,547,738	-	11,547,738	-
Cash equivalents and short-term instruments	66,044,870	26,419,693	39,625,177	-
Forward contracts and swaps	76,065	-	76,065	-
Venture capital and private equity	13,540,292	-	-	13,540,292
Subtotal	<u>2,070,008,580</u>	<u>\$ 994,358,053</u>	<u>\$ 1,062,079,065</u>	<u>\$ 13,571,462</u>
Investments measured at net asset value				
U.S. bonds and notes	1,000,005			
Collective investment funds, international equities	25,588,457			
Collective investment funds, fixed	226,514,113			
Collective investment funds, international fixed	48,649,006			
Infrastructure	77,237,291			
Hedge fund-of-funds	240,521,237			
Real estate	179,780,088			
Venture capital and private equity	163,153,899			
International equity	5,319			
Subtotal	<u>962,449,415</u>			
Total	<u>\$ 3,032,457,995</u>			

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Fair Value Measurements *(continued)*

Equity investments classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets issued by pricing vendors.

Equity, fixed-income securities, and investment derivative instruments classified in Level 2 of the fair market hierarchy are valued using either a bid evaluation or a matrix-pricing technique maintained by various pricing vendors. Bid evaluations may include market quotations, yields, maturities, call features and ratings.

Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Equity classified in Level 3 of the fair value hierarchy is securities whose stated market price is unobservable by the market place. Many of these securities are priced by the issuers of industry groups. These prices are obtained from various pricing sources by the Fund's custodian bank.

Investments measured at NAV for fair value are not subject to level classification. The following tables summarize the Fund's investments in certain entities that measure NAV per share as fair value measurement as of December 31, 2022 and 2021:

2022	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Collective investment funds, stock	\$ 1,000,005	\$ -	Daily	5 days
Collective investment funds, international equities	10,603,301	-	Daily	5 days
Collective investment funds, fixed	210,109,522	22,623,716	Daily	5 days
Collective investment funds, international fixed	40,337,206	10,765,092	Daily	5 days
Infrastructure	104,594,453	13,789,577	Illiquid	N/A
Hedge fund-of-funds	220,294,532	2,410,226	Quarterly	90 days
Venture capital and private equity	156,225,684	78,474,328	Illiquid	N/A
Real estate	202,518,066	42,875,392	Illiquid	N/A
U.S. bonds and notes	-	-	Illiquid	N/A
International equity	94,499	-	Illiquid	N/A
	<u>\$ 945,777,268</u>			

2021	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Collective investment funds, stock	\$ 1,000,005	\$ -	Daily	5 days
Collective investment funds, international equities	25,588,457	-	Daily	5 days
Collective investment funds, fixed	226,514,113	28,500,776	Daily	5 days
Collective investment funds, international fixed	48,649,006	5,952,985	Daily	5 days
Infrastructure	77,237,291	29,303,754	Illiquid	N/A
Hedge fund-of-funds	240,521,237	2,448,751	Quarterly	90 days
Venture capital and private equity	163,153,899	55,815,653	Illiquid	N/A
Real estate	179,780,088	24,252,152	Illiquid	N/A
U.S. bonds and notes	-	-	Illiquid	N/A
International equity	5,319	-	Illiquid	N/A
	<u>\$ 962,449,415</u>			

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Fair Value Measurements *(continued)*

Collective investment funds, stock and international equities: There are four funds at December 31, 2022 and six funds at December 31, 2021, which invest in equities diversified across all geographies, sectors, and capitalization.

Collective investment funds, fixed and international fixed: There are three funds at December 31, 2021 and 2020, which invest in a variety of fixed-income markets through various investments.

Infrastructure: There are five funds at December 31, 2021 and 2020, which invest in a variety of infrastructure assets through various investments. These funds are not eligible for redemption.

Hedge fund-of-funds: There are four funds at December 31, 2021 and 2020, which invest in a select group of underlying managers that implement a number of different alternative investment strategies and invest in a variety of markets through limited partnerships, limited liability companies and other investment entities. None of the funds were available for redemption as of December 31, 2021, and two of these funds were available for redemption as of December 31, 2020.

Real estate, venture capital and private equity: The real estate investments consist of 10 and 25 real estate funds as of December 31, 2021 and 2020, respectively. As of December 31, 2021, the Fund held investments in one core fund, one core plus funds, three debt funds, two opportunistic funds, and three value-add funds. As of December 31, 2020, the Fund held investments in five core funds, two core plus funds, four debt funds, 10 opportunistic funds, and four value-add funds. The private equity partnerships consist of six and two limited partnership interests as of December 31, 2021 and 2020, respectively. The private debt partnerships consist of six limited partnership interests as of December 31, 2021, and eight limited partnership interests as of December 31, 2020. These funds invest in equity or debt securities of privately held companies. Private equity and debt closed-end funds are not eligible for redemption.

Investment Risks

The Fund's investments are subject to certain types of risks, including interest rate risk, credit risk, custodial credit risk and foreign currency risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the value of investment securities will occur in the near term. The changes could materially affect the amounts reported in the statements of fiduciary net position.

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Notes to Financial Statements
Years Ended December 31, 2022 and 2021

NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Investment Risks *(continued)*

Interest rate risk—Interest rate risk is the risk that the fair value of debt securities decreases due to increases in the prevailing market interest rate. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Fund does not have a formal policy regarding interest rate risk. The Fund attempts to mitigate its exposure to fair value loss arising from increasing interest rates by diversifying its fixed-income investment strategy and by allocation to several investment managers. Each investment manager is required to determine the maturities of all fixed-income securities in their portfolio. Additionally, guidelines are provided to the external investment managers, including a target duration range that is consistent with each investment manager’s respective strategy.

The following tables show the segmented time distribution of the Fund’s investments into time periods of maturities based on the investments’ cash flows.

At December 31, 2022, the Fund had the following investments and maturities related to certain fixed-income securities (bonds and notes):

Investment Type	Fair Value	Investment Maturities			
		Less than 1 Year	1 to 6 Years	7 to 10 Years	More than 10 Years
Asset-backed securities	\$ 15,312,801	\$ -	\$ 2,862,462	\$ 170,729	\$ 12,279,610
Bank loans	179,188	-	172,782	6,406	-
Commercial mortgage-backed securities	19,338,869	1,470,187	537,381	2,366,604	14,964,697
Corporate bonds	75,137,746	1,122,540	22,591,328	34,225,675	17,198,203
Corporate convertible bonds	434,124	-	302,478	-	131,646
Government agency securities	14,322,129	53,286	1,856,067	3,346,568	9,066,208
Government bonds	60,730,919	669,953	3,945,591	20,921,706	35,193,669
Government mortgage-backed securities	82,892,620	1,773,141	3,837,422	844,542	76,437,515
Index-linked bonds	3,565,849	-	1,098,110	2,370,695	97,044
Municipal/provincial bonds	7,199,221	133,486	1,113,489	156,386	5,795,860
Non-government-backed collateralized mortgage obligations	6,001,607	-	1,469,930	-	4,531,677
	<u>\$ 285,115,073</u>	<u>\$ 5,222,593</u>	<u>\$ 39,787,040</u>	<u>\$ 64,409,311</u>	<u>\$ 175,696,129</u>

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Investment Risks *(continued)*

At December 31, 2021, the Fund had the following investments and maturities related to certain fixed-income securities (bonds and notes):

Investment Type	Fair Value	Investment Maturities			
		Less than 1 Year	1 to 6 Years	7 to 10 Years	More than 10 Years
Asset-backed securities	\$ 18,546,477	\$ -	\$ 2,486,580	\$ 1,377,655	\$ 14,682,242
Bank loans	3,838,472	-	710,634	3,127,838	-
Commercial mortgage-backed securities	23,709,744	-	1,791,856	2,940,645	18,977,243
Corporate bonds	97,394,276	969,603	34,766,026	40,188,869	21,469,778
Corporate convertible bonds	634,517	-	286,123	-	348,394
Government agency securities	17,973,166	731,532	2,435,486	3,066,739	11,739,409
Government bonds	73,454,084	13,936,279	8,702,025	9,556,572	41,259,208
Government mortgage-backed securities	73,974,731	-	5,478,729	2,142,921	66,353,081
Index-linked bonds	875,114	-	-	29,850	845,264
Municipal/provincial bonds	8,959,682	-	811,185	921,607	7,226,890
Non-government-backed collateralized mortgage obligations	7,430,039	-	1,545,562	589,083	5,295,394
	<u>\$ 326,790,302</u>	<u>\$ 15,637,414</u>	<u>\$ 59,014,206</u>	<u>\$ 63,941,779</u>	<u>\$ 188,196,903</u>

Credit risk—Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. One measure of credit risk is the quality ratings issued by national ratings agencies, such as Moody's Investors Services (Moody's) and Standard & Poor's Financial Services. The Fund does not have a formal policy in regard to aggregate credit quality of fixed-income holdings. The Fund utilizes external investment management firms to invest in fixed-income securities and credit quality is addressed within the guidelines of the mandate for each of the managers. If a holding falls below specific guideline requirements, the manager will either sell the security or will inform the Fund of the lower rating and why the manager believes that it is prudent to continue to hold the security as they believe that the security will return to minimum constraints.

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*Investment Risks *(continued)*

The following table provides information on the credit ratings associated with the Fund's investments in debt securities. Ratings were obtained from Moody's:

	Fair Value	
	2022	2021
<i>Quality Rating</i>		
Aaa	\$ 73,696,030	\$ 77,042,509
Aa	5,666,666	7,424,424
A	37,317,693	52,175,563
Baa	22,615,891	29,429,260
Ba	8,572,504	15,376,647
B	1,660,621	3,088,074
Not rated	29,097,582	35,528,933
Caa through C	<u>878,745</u>	<u>1,244,795</u>
Total credit risk of U.S. corporate fixed income	179,505,732	221,310,205
U.S. Government fixed-income securities - explicitly guaranteed	104,058,677	102,977,278
U.S. Government agency securities - not rated	<u>1,550,664</u>	<u>2,502,819</u>
	<u>\$ 285,115,073</u>	<u>\$ 326,790,302</u>

Custodial credit risk—Custodial credit risk applies to investments, cash, and certificates of deposit. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. For cash and certificates of deposit, custodial credit risk is the risk that in the event of a bank failure, the Fund's deposits may not be returned. As of December 31, 2022 and 2021, cash deposits of \$974,980 and \$569,098, respectively, were exposed to custodial credit risk as uninsured and uncollateralized. The Fund does not have a formal policy regarding custodial credit risk.

Foreign currency risk—Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Investment Risks *(continued)*

The Fund does not have a formal investment policy governing foreign currency risk, but manages its exposure to loss in the fair value of investments by requiring managers of foreign investments to maintain diversified portfolios. The Fund's equity and fixed-income portfolios include investments that are subject to foreign currency risk. Such investments include non-U.S. equities, non-U.S. Government bonds, corporate bonds, and derivative instruments. Additionally, some of the Fund's investment managers at least partially hedge foreign currency exchange risk. The Fund's exposure to foreign currency risk is as follows:

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Investment Risks *(continued)*

	Fair Value	
	2022	2021
<i>Currency</i>		
Australian Dollar	\$ 19,536,970	\$ 11,679,243
Brazilian Real	7,206,706	7,649,984
British Pound Sterling	33,268,727	42,902,334
Canadian Dollar	17,020,342	18,116,576
Chilean Peso	999,410	2,711,345
HK offshore Chinese Yuan Reminbi	217,020	233,312
Chinese Yuan Renminbi	503,202	3,201,989
Colombian Peso	2,382,429	3,385,017
Czech Koruna	1,899,253	3,131,635
Danish Krone	6,760,855	8,514,484
Egyptian Pound	36,374	76,333
Euro Currency Unit	69,085,820	122,526,949
Hong Kong Dollar	42,975,794	42,043,173
Hungarian Forint	1,460,422	750,089
Indian Rupee	9,425,766	11,723,245
Indonesian Rupiah	10,113,951	8,544,017
Japanese Yen	44,442,208	60,167,745
Kuwaiti Dinar	44,278	-
Malaysian Ringgit	1,614,867	1,576,041
Mexican Peso	4,599,068	5,540,832
New Israeli Shekel	1,602,045	944,609
New Taiwan Dollar	25,869,509	39,207,899
New Zealand Dollar	(115,182)	701,416
Norwegian Krone	6,349,746	5,378,359
Philippine Peso	1,717,714	1,703,061
Polish Zloty	267,801	2,143,063
Qatari Riyal	200,497	337,998
Russian Ruble	8,020	1,104,048
Singapore Dollar	3,752,260	879,031
South African Rand	7,317,262	12,073,552
South Korean Won	15,330,463	24,734,449
Swedish Krona	5,231,334	19,019,756
Swiss Franc	19,318,845	29,893,100
Thai Baht	5,126,663	3,732,649
Turkish Lira	68	388
United Arab Emirates Dirham	226,931	238,870
Total investments in foreign currency	\$ 365,797,438	\$ 496,566,591

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Derivatives

The Fund's investment managers may enter into derivative transactions as permitted by their guidelines. A derivative financial instrument is an investment whose payoff depends on the value of an underlying instrument such as bond or stock prices, a market index, or commodity prices. Derivative financial instruments involve, to varying degrees, credit risk and market risk. Credit risk is the possibility that a loss may occur because a party to a transaction fails to perform according to terms. Market risk is the possibility that a change in the underlying element of the derivative will cause the value of a financial instrument to decrease or become more costly to settle. Most of the derivative transactions executed by the Fund's investment managers are related to currency through foreign exchange contracts, the vast majority of which is for hedging purposes, and interest rates through interest rate futures and forward contracts, the purpose of which is mostly duration management. In addition to derivative transactions executed directly by the Fund's investment managers, the Fund also holds interests in collective funds, hedge funds, and private equity funds, which may engage in derivative transactions. The Fund does not directly purchase derivatives with borrowed funds.

Futures contracts—The Fund's external investment managers enter into futures contracts in the normal course of investing activities to manage market risk associated with the Fund's fixed-income investments and to achieve overall investment portfolio objectives. These contracts involve elements of market risk in excess of amounts recognized in the statements of fiduciary net position. The credit risk associated with these contracts is minimal, as they are traded on organized exchanges and settled daily.

At December 31, 2022, the Fund had interest rate futures contracts to (sell) U.S. Treasury bonds and notes and German bonds with notional costs of \$(1,760,790), \$(12,498,043), and \$(4,133,072), respectively. At December 31, 2022, the Fund also had interest rate futures contracts to purchase U.S. Treasury bonds and notes and an Australian bond with notional amounts of \$4,447,312, \$1,438,366, and \$1,327,817, respectively. At December 31, 2021, the Fund had interest rate futures contracts to purchase U.S. Treasury bonds and notes with notional costs of \$5,415,334 and \$15,236,960, respectively. At December 31, 2021, the Fund also had interest rate futures contracts to (sell) U.S. Treasury bonds, an Italian bond, and German bonds with notional amounts of \$(15,851,596), \$2,009,223 and \$(1,950,654), respectively.

The fair value of futures contracts in the statements of fiduciary net position was zero at December 31, 2022 and 2021, as settlements are by cash daily.

The Fund had net investment earnings of \$2,161,480 and \$123,773 on futures contracts in 2022 and 2021, respectively. These earnings are accounted for as net appreciation in fair value of investments.

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Derivatives *(continued)*

Interest rate and credit default swaps—The Fund's external investment managers utilize interest rate and credit default swaps in the management of the Fund's fixed-income portfolio. Swap agreements are contractual agreements between two or more parties in which each party agrees to exchange sets of cash flows based on certain agreed-upon parameters. The holder is exposed to credit risk for nonperformance and market risk for changes in interest rates. Gains and losses on swaps are determined based on fair values and are recorded in the statements of changes in fiduciary net position. The notional value of credit default swaps was \$936,100 and \$(358,833) as of December 31, 2022 and 2021, respectively. The notional value of inflation and interest rate swaps was \$0 as of December 31, 2022 and 2021, respectively. The fair value of swaps outstanding at December 31, 2022 and 2021, was a net asset of \$44,201 and a net liability of \$(31,589), respectively. Investment gain (loss) from holdings and sales of interest rate and credit default swaps was \$(540,420) and \$(164,519) in 2022 and 2021, respectively. These gains and losses are included in net appreciation (depreciation) in the fair value of investments in the statements of changes in fiduciary net position.

Foreign exchange contracts—The Fund's external investment managers utilize foreign currency forward contracts, primarily for hedging purposes. Foreign currency forward contracts are contractual agreements to buy or sell a specific amount of a foreign currency at a certain date for an agreed price. As the fair value of the underlying foreign currency varies from the contractual agreed price, the Fund records an unrealized gain or loss. The holder is exposed to credit risk for nonperformance and to market risk for changes in exchange rates. The Fund had pending foreign currency purchases and sales that included positions with various currencies, primarily including Australian dollar, Brazilian real, British pound sterling, Canadian dollar, Chilean peso, Chinese yuan renminbi, Colombian peso, Danish krone, Euro currency unit, Hong Kong dollar, Indian rupee, Indonesian rupiah, Japanese yen, Malaysian ringgit, Mexican peso, New Israeli shekel, New Taiwan dollar, New Zealand dollar, Norwegian krone, Philippine peso, Polish zloty, Russian ruble, Singapore dollar, South African rand, South Korean won, Swedish krona, Swiss franc, Thai baht, and United States dollar at December 31, 2022 and 2021. Total pending foreign currency forward purchases and (sales) had notional values of \$70,141,120 and \$(70,143,156), respectively, at December 31, 2022, and \$72,839,399 and \$(72,974,949), respectively, at December 31, 2021.

The Fund had a net unrealized gain (loss) on pending foreign currency forward contracts of \$(2,036) and \$(135,551) at December 31, 2022 and 2021, respectively, which is reflected in the fair value of the investments on the statements of fiduciary net position. Investment gain (loss) from holdings and sales of foreign currency forward contracts was \$(373,631) and \$344,868 in 2022 and 2021, respectively.

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NOTE 4 CASH AND INVESTMENT RISK *(continued)*

Derivatives *(continued)*

Forward interest rate contracts—The Fund's external investment managers entered into forward contracts to purchase or sell bond securities during 2022 and 2021. Forward contracts are contracts for delayed delivery of securities in which the seller agrees to make delivery at a specified future date of a specified instrument, at a specified price or yield. The holder is exposed to credit risk for nonperformance and to market risk for changes in interest rates.

These instruments involve, to varying degrees, elements of credit risk in excess of the amount recognized in the statements of fiduciary net position. The Fund's external investment managers attempt to mitigate this credit risk through structured trading with reputable parties.

At December 31, 2022 and 2021, the Fund did not hold forward interest rate contracts.

Investment Management Fees

Investment management fees from equity and fixed-income managers, including one of the collective funds, one of the private equity managers, and the cash manager, are included in investment management fees on the statements of changes in fiduciary net position. Investment management fees from all other collective funds, short-term investments, infrastructure, hedge, real estate, venture capital and private equity are reflected in the net investment income from such investment products. Such investment management fees are not significant to the financial statements.

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NOTE 5 SECURITIES LENDING PROGRAM

State statutes and the Fund's Statement of Investment Policy permit the Fund to lend certain of its liquid securities to broker/dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. The Fund's securities lending agent, Deutsche Bank AG, New York Branch (Deutsche Bank), lends securities of the type on loan at year end for collateral in the form of U.S. dollars cash, securities issued by or guaranteed as to principal and interest by the U.S. Government, its agencies, instrumentalities and establishment, and non-U.S. sovereign debt securities representing obligations of an Organization for Economic Cooperation and Development country having a fair value equal to or exceeding 102% of the value of the loaned securities and 105% for non-U.S. securities. The contract with Deutsche Bank provides for indemnification for the Fund with respect to any shortfall between liquidation proceeds and the fair market value of: (1) in respect to lending transactions, the securities subject to such transaction, or (2) in the case of reverse transactions, the amount of cash deposited with a counterparty with respect to such transaction. The terms of liquidation proceeds, fair market value and reverse transactions are more specifically defined in the agency securities lending agreement.

Any of the loans of the Fund's securities can be terminated on demand by either the Fund or the borrower. The average terms of the Fund's loans were approximately 5.72 days and 5.70 days as of December 31, 2022 and 2021, respectively. At December 31, 2022 and 2021, cash collateral was reinvested in indemnified repurchase agreements, which had an interest sensitivity of one day. The Fund cannot pledge or sell collateral securities received unless the borrower defaults.

Loans outstanding as of December 31, 2022 and 2021, were as follows:

	<u>2022</u>	<u>2021</u>
Fair value of securities loaned	\$ 114,860,939	\$ 74,906,707
Fair value reinvested of cash collateral from borrowers	117,469,784	76,691,671
Fair value of non-cash collateral from borrowers	4,768,292	11,367,909

As of December 31, 2022 and 2021, the Fund had limited credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts owed to the Fund.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

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NOTE 6 UNFUNDED INVESTMENT COMMITMENTS

The Fund had unfunded commitments of approximately \$171 million and \$146 million at December 31, 2022 and 2021, respectively, in connection with real estate, infrastructure, private equity and collective commingled fund investments.

NOTE 7 POSTEMPLOYMENT BENEFITS OF THE FUND—STAFF RETIREE HEALTHCARE PLAN

Plan Description

PABF, as an employer, administers a single-employer defined benefit postemployment healthcare plan (Staff Retiree Healthcare Plan). The Staff Retiree Healthcare Plan provides health and dental insurance to eligible retirees and their spouses through PABF's group health insurance plan, which covers both active and retired members. As of December 31, 2022 and 2021, 11 retirees were in the Staff Retiree Healthcare Plan and 19 active employees could be eligible at retirement. Benefit subsidy provisions have been established by PABF's Board of Trustees. The amount of the subsidy varies according to a retiree's years of service with PABF and the coverages elected. These benefit subsidy provisions can be modified or terminated at the sole discretion of the PABF Board. As of December 31, 2021, the Fund changed the plan provisions for medical benefits for retirees from a solely Preferred Provider Organization (PPO) model to a model that includes a PPO, a Supplemental Plan G, and a Prescription Drug Plan. The effect of this current period benefit change was to reduce total OPEB expense for 2022 by \$1,040,799.

Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements. Accordingly, the plan does not accumulate assets in a trust for OPEB. For 2022 and 2021, PABF contributed approximately \$55,750 and \$110,269, respectively, to the Staff Retiree Healthcare Plan for current premiums, inclusive of an implicit subsidy of \$20,788 and \$23,548, for 2022 and 2021, respectively. For 2022 and 2021, members receiving benefits contributed approximately \$71,852 and \$87,726, respectively, to the Staff Retiree Healthcare Plan for current premiums.

GASB Statement No. 75 Valuation

As of December 31, 2022 and 2021, the Fund's total OPEB liability was \$1,216,942 and \$1,467,386, respectively. Total OPEB liability as of December 31, 2022 and 2021, was based on the requirements of GASB Statement No. 75, using census, plan provisions, methods and assumptions as of December 31, 2021.

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

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**NOTE 7 POSTEMPLOYMENT BENEFITS OF THE FUND—STAFF RETIREE
HEALTHCARE PLAN** *(continued)*

GASB Statement No. 75 Valuation *(continued)*

The following methods and assumptions were used in the OPEB valuation for 2022:

Actuarial valuation date	December 31, 2021
Measurement date	December 31, 2022
Fiscal year end date	December 31, 2022

Methods and actuarial assumptions used to measure total OPEB liability:

Actuarial cost method	Entry-age normal
GASB Statement No. 75 discount rate, beginning of year	1.84% per year
GASB Statement No.75 discount rate, end of year	4.05% per year
Wage inflation	3.00% per year
Retirement age	Experience-based table of rates that are specific to the type of eligibility condition
Post-retirement mortality	The mortality rates are from the PUB-2010 Amount-weighted Below-median income Healthy Retiree Mortality Table with two-dimensional, fully generational improvements using the MP-2020 Mortality Improvement Scale
Healthcare trend rates	Medical trend rates for plan years beginning on and after January 1, 2023, based on 7.00% per year graded down in 0.25% increments to an ultimate trend rate of 4.25% per year. Prescription drug plan trend rates for plan years beginning on and after January 1, 2023, based on 8.00% per year graded down in 0.25% increments to an ultimate trend rate of 4.25% per year. Dental and vision trend rate of 4.25% per year beginning on January 1, 2023.

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**NOTE 7 POSTEMPLOYMENT BENEFITS OF THE FUND—STAFF RETIREE
HEALTHCARE PLAN** *(continued)*

GASB Statement No. 75 Valuation *(continued)*

The following methods and assumptions were used in the OPEB valuation for 2021:

Actuarial valuation date	December 31, 2021
Measurement date	December 31, 2021
Fiscal year end date	December 31, 2021

Methods and actuarial assumptions used to measure total OPEB liability:

Actuarial cost method	Entry-age normal
GASB Statement No. 75 discount rate, beginning of year	2.00% per year
GASB Statement No.75 discount rate, end of year	1.84% per year
Wage inflation	3.00% per year
Retirement age	Experience-based table of rates that are specific to the type of eligibility condition
Post-retirement mortality	The mortality rates are from the PUB-2010 Amount-weighted Below-median income Healthy Retiree Mortality Table with two-dimensional, fully generational improvements using the MP-2020 Mortality Improvement Scale
Healthcare trend rates	Medical trend rates for plan years beginning on and after January 1, 2023, based on 7.00% per year graded down in 0.25% increments to an ultimate trend rate of 4.25% per year. Prescription drug plan trend rates for plan years beginning on and after January 1, 2023, based on 8.00% per year graded down in 0.25% increments to an ultimate trend rate of 4.25% per year. Dental and vision trend rate of 4.25% per year beginning on January 1, 2023.

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**NOTE 7 POSTEMPLOYMENT BENEFITS OF THE FUND—STAFF RETIREE
HEALTHCARE PLAN (continued)**

Total OPEB Liability and Sensitivity to Changes in the Discount and Healthcare
Cost Trend Rates

	<u>2022</u>	<u>2021</u>
Total OPEB liability		
1. Service cost	\$ 77,143	\$ 95,032
2. Interest on the total OPEB liability	27,412	45,221
3. Changes in benefit terms		(1,040,799)
4. Difference between expected and actual experience of the total OPEB liability	(4,155)	169,830
5. Changes of assumptions	(309,594)	45,990
6. Benefit payments	<u>(50,250)</u>	<u>(104,769)</u>
7. Net change in total OPEB liability	(259,444)	(789,495)
8. Total OPEB liability – beginning of year	<u>1,476,386</u>	<u>2,265,881</u>
9. Total OPEB liability – end of year	<u>\$ 1,216,942</u>	<u>\$ 1,476,386</u>
Covered-employee payroll	\$ 1,562,786	\$ 1,690,071
Total OPEB liability as a percentage of Covered-employee payroll	77.87%	87.36%

Discount Rate

The following presents the Fund’s total OPEB liability, calculated using a discount rate of 4.05% and 1.84% as of December 31, 2022 and 2021, respectively, as well as what the Fund’s total OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher:

<u>Net OPEB Liability for Year Ended</u>	<u>1% Decrease</u>	<u>Current Assumption</u>	<u>1% Increase</u>
December 31, 2022	\$ 1,343,994	\$ 1,216,942	\$ 1,107,563
December 31, 2021	1,649,291	1,476,386	1,328,826

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NOTE 7 POSTEMPLOYMENT BENEFITS OF THE FUND—STAFF RETIREE HEALTHCARE PLAN *(continued)*Healthcare Cost Trend Rate

The following presents the Fund's OPEB liability, calculated using the assumed trend rates as well as what the Fund's total OPEB liability would be if it were calculated using a trend rate that is 1% lower or 1% higher:

<u>Net OPEB Liability for Year Ended</u>	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rate Assumption</u>	<u>1% Increase</u>
December 31, 2022	\$ 1,125,913	\$ 1,216,942	\$ 1,323,977
December 31, 2021	1,358,609	1,476,386	1,615,674

Statement of OPEB Expense

	<u>2022</u>	<u>2021</u>
Expense		
1. Service cost	\$ 77,143	\$ 95,032
2. Interest on the total OPEB liability	27,412	45,221
3. Current-period benefit changes	-	(1,040,799)
4. OPEB plan administrative expense	5,500	5,500
5. Recognition of outflow (inflow) of resources due to non-investment experience	(14,678)	(14,216)
6. Recognition of outflow (inflow) of resources due to assumption changes	<u>(17,575)</u>	<u>16,886</u>
7. Total OPEB expense	<u>\$ 77,802</u>	<u>\$ (892,376)</u>
Reconciliation of total OPEB liability		
1. Net OPEB liability, beginning of year	\$ 1,476,386	\$ 2,265,881
2. OPEB expense	77,802	(892,376)
3. Employer contributions	(55,750)	(110,269)
4. Change in deferred outflow/(inflow) due to non-investment experience	10,523	184,046
5. Change in deferred outflow/(inflow) due to assumption changes	<u>(292,019)</u>	<u>29,104</u>
6. Net OPEB liability, end of year	<u>\$ 1,216,942</u>	<u>\$ 1,476,386</u>

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Years Ended December 31, 2022 and 2021

NOTE 7 POSTEMPLOYMENT BENEFITS OF THE FUND—STAFF RETIREE HEALTHCARE PLAN *(continued)*

The following table presents the components of total deferred outflows and inflows of resources related to OPEB at December 31:

<u>Deferred Outflows of Resources</u>	<u>2022</u>	<u>2021</u>
Differences between expected and actual non-investment experience	\$ 135,360	\$ 152,595
Assumption changes	191,121	223,744
Total deferred outflows of resources	\$ 326,481	\$ 376,339
<u>Deferred Inflows of Resources</u>	<u>2022</u>	<u>2021</u>
Differences between expected and actual non-investment experience	\$ 224,097	\$ 251,855
Assumption changes	362,489	103,093
Total deferred inflows of resources	\$ 586,586	\$ 354,948

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense over 8.984 years as follows:

	<u>Deferred Outflows of Resources</u>	<u>Deferred (Inflows) of Resources</u>	<u>Net Deferred Outflows (Inflows) of Resources</u>
2023	\$ 49,858	\$ (82,111)	\$ (32,253)
2024	49,858	(82,111)	(32,253)
2025	49,858	(82,111)	(32,253)
2026	49,858	(82,111)	(32,253)
2027	49,858	(79,758)	(29,900)
Thereafter	77,191	(178,384)	(101,193)
	<u>\$ 326,481</u>	<u>\$ (586,586)</u>	<u>\$ (260,105)</u>

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 8 RESERVES

The Fund maintains several reserves, as required by the Illinois Pension Code and Board policy. The following are brief descriptions of the reserves:

City Contribution Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	<u>\$ 1,922,588,658</u>	<u>\$ 2,434,324,930</u>

The City contribution reserve is maintained for the payment of the City's portion of future retirement benefits for active and inactive participants. Interest at 3% is credited to this reserve annually. When the amount of annuity for a policeman or widow is fixed, the City contribution reserve is charged with the amount of the present value of retirement benefit and the annuity payment reserve is credited with such amount.

The City contribution reserve does not equal the present value of expected retirement benefits. The reserve is maintained on a cost basis, in accordance with the Illinois Pension Code.

Salary Deduction Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	<u>\$ 1,612,811,834</u>	<u>\$ 1,645,058,291</u>

The Illinois Pension Code requires the Fund to maintain separate accounts for each policeman for the amounts of salary deductions with interest at 3% per year. When a policeman retires, the amount of his annuity is charged to the salary deduction reserve and credited to the annuity payment reserve. If a policeman takes a separation refund, his or her salary deductions are refunded and charged to the salary deduction reserve. This reserve is fully funded.

Annuity Payment Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	<u>\$ 3,442,972,220</u>	<u>\$ 3,175,809,910</u>

When the amount of annuity has been fixed, the present value of expected benefit is transferred from the City contribution reserve and the salary deduction reserve to the annuity payment reserve for the payment of annuity. All age and service annuities, widow's annuities, and refunds are charged to this reserve.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 8 RESERVES *(continued)*

Annuity Payment Reserve *(continued)*

Annually, the actuary calculates the present value of all annuities. The investment and interest reserve will transfer amounts to the annuity payment reserve to ensure that the balance in the annuity payment reserve equals the present value of annuities. This reserve is fully funded.

Prior Service Annuity Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	\$ (603,149,151)	\$ (778,386,780)

The prior service annuity reserve is increased by the City's contributions for policemen and widows' prior service annuities and all prior service annuities payable to policemen and widows are charged to this reserve. This reserve included an unfunded liability of \$12,205,800,426 and \$11,761,260,336 as of December 31, 2022 and 2021, respectively.

Gift Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	\$ 14,041,369	\$ 13,633,180

The gift reserve is maintained for gifts, grants, bequests, or other amounts received by the Fund. The Board of Trustees determines the use of these funds. Interest is credited to the gift reserve annually.

Investment and Interest Reserve

All gains and losses from investments and investment earnings are recorded in the investment and interest reserve. Interest due to the City contribution reserve, salary deduction reserve, prior service annuity reserve, gift reserve, and supplementary payment reserve is transferred from the investment and interest reserve to those reserves.

Ordinary Death Benefit Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	\$ (52,672,776)	\$ (52,068,449)

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 8 RESERVES *(continued)*

Ordinary Death Benefit Reserve *(continued)*

Amounts contributed by policemen and the City for death benefits are credited to the ordinary death benefit reserve. Death benefit payments are charged to this reserve. At December 31, 2022 and 2021, the ordinary death benefit reserve had a deficit.

Automatic Increase Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	\$ <u>(2,846,259,770)</u>	\$ <u>(2,592,273,199)</u>

The automatic increase reserve is credited with amounts deducted from the salaries of police officers and matching contributions by the City for automatic increase in annuity. Payments of increased annuities and salary deduction refunds, for increase in annuity, are charged to this reserve. At December 31, 2022 and 2021, the automatic increase reserve had a deficit.

Supplementary Payment Reserve

	<u>2022</u>	<u>2021</u>
Balance, at December 31	\$ <u>447,402</u>	\$ <u>447,402</u>

The supplementary payment reserve receives amounts transferred from the investment and interest reserve for supplemental increases in annuity for certain eligible retirees. This reserve is fully funded.

Additional Reserves

The following reserves - child’s annuity reserve, duty disability reserve, ordinary disability reserve and expense reserve - have a \$0 balance at December 31, 2022 and 2021. City contributions are allocated to these reserve accounts in amounts equal to payments made on an annual basis.

Child’s Annuity Reserve

Amounts contributed by the City for child’s annuity are credited to the child’s annuity reserve, and payments of child’s annuity are charged to this reserve.

Duty Disability Reserve

The duty disability reserve is increased by the City’s contributions for duty disability benefits, child’s disability benefits, and compensation annuities and is decreased by the payments of these benefits.

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 8 RESERVES *(continued)*

Ordinary Disability Reserve

Amounts contributed by the City for ordinary disability benefits are credited to the ordinary disability reserve. Payments of ordinary disability benefits are charged to this reserve.

Expense Reserve

Amounts contributed toward the cost of administration are credited to the expense reserve. Expenses of administration are also charged to this reserve.

NOTE 9 NET PENSION LIABILITY OF THE FUND

The components of the net pension liability at December 31, 2022 and 2021, were as follows:

	<u>2022</u>	<u>2021</u>
Total pension liability	\$ 16,214,629,789	\$ 16,340,008,877
Less: Plan fiduciary net position	<u>3,486,779,785</u>	<u>3,846,545,285</u>
Fund net pension liability	<u>\$ 12,727,850,004</u>	<u>\$ 12,493,463,592</u>
Fund fiduciary net position as a percentage of total pension liability	21.50%	23.54%

Actuarial Assumptions

In 2020, the actuarial assumptions were changed from the prior actuarial valuation to reflect the results of an experience study performed for the period January 1, 2014 through December 31, 2019. The total pension liability was determined by an actuarial valuation as of December 31, 2022 and 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	3.50% per year, plus additional percentage related to service
Investment rate of return	6.75%

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 9 NET PENSION LIABILITY OF THE FUND *(continued)*Actuarial Assumptions *(continued)*

Cost-of-living adjustments	For members hired before January 1, 2011: 3.0% (1.5% for retirees born on or after January 1, 1966, to a maximum of 30%)
	For members hired on or after January 1, 2011: 1/2 of CPI-U, maximum 3.0%, to begin no earlier than age 60.

Mortality rates were based on the Sex Distinct Pub-2010 amount weighted safety healthy retiree mortality tables weighted 119% for post-retirement males and 102% for females, respectively, and 100% for pre-retirement males and females, respectively, and 129% for disabled males and 112% for females, respectively.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate arithmetic expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These assumptions are converted into nominal assumptions by adding inflation, then combined by weighing them by the target asset allocation percentages. Finally, the arithmetic portfolio expected return is converted into a geometric expected return using assumed asset class standard deviations and correlations. The pension plan's target allocation as of December 31, 2022 and 2021, is summarized in the following tables:

December 31, 2022

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. equity	31.5%	5.70%
Non-U.S. equity	19.5	7.49
Fixed income	13.0	1.95
Private markets	22.0	8.45
Hedge funds	3.0	4.16
Real estate	<u>11.0</u>	5.49
Total	<u><u>100.0%</u></u>	

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 9 NET PENSION LIABILITY OF THE FUND *(continued)*

Actuarial Assumptions *(continued)*

December 31, 2021

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. equity	29.5%	7.85%
Non-U.S. equity	19.5	9.65
Fixed income	18.0	3.62
Private markets	15.0	11.20
Hedge funds	7.0	5.48
Real estate	<u>11.0</u>	5.99
Total	<u>100.0%</u>	

Single Discount Rate

A Single Discount Rate of 6.64% and 6.26% as of December 31, 2022 and 2021, respectively, was used to measure the total pension liability. These Single Discount Rates were based on an expected rate of return on pension plan investments of 6.75% for 2022 and 2021, and a municipal bond rate of 4.05% and 1.84%, respectively. The projection of cash flows used to determine this Single Discount Rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made under the statutory funding policy. Based on these assumptions, the pension plan’s fiduciary net position and future contributions were sufficient to finance the benefit payments only through the year 2079. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2079, and the municipal bond rate was applied to all benefit payments after that date.

Regarding the sensitivity of the net pension liability to changes in the Single Discount Rate, the following presents the plan’s net pension liability, calculated using a Single Discount Rate of 6.64% and 6.26% as of December 31, 2022 and 2021, respectively, as well as what the plan’s net pension liability would be if it were calculated using a Single Discount Rate that is 1-percentage-point lower or 1-percentage-point higher:

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 9 NET PENSION LIABILITY OF THE FUND *(continued)*

Single Discount Rate *(continued)*

Sensitivity of net pension liability to the Single Discount Rate assumption as of December 31, 2022 is as follows:

1% Decrease 5.64%	Single Discount Rate Assumption 6.64%	1% Increase 7.64%
<hr/>	<hr/>	<hr/>
\$ 14,681,038,481	\$ 12,727,850,004	\$ 11,097,289,130

Sensitivity of net pension liability to the single discount rate assumption as of December 31, 2021 is as follows:

1% Decrease 5.26%	Single Discount Rate Assumption 6.26%	1% Increase 7.26%
<hr/>	<hr/>	<hr/>
\$ 14,532,722,298	\$ 12,493,344,421	\$ 10,796,707,547

NOTE 10 DEFERRED COMPENSATION PLAN

The Fund offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all employees of the Fund, permits them to defer a portion of their salary until future years. Participation in the plan is optional. Accumulated balances within deferred compensation accounts are not available to employees until termination, retirement, death, or unforeseeable emergency. The plan is managed by a third-party administrator.

The assets of the plan are deposited in trust accounts with the plan administrator for the exclusive benefit of participants and their beneficiaries and are not considered assets of the Fund.

NOTE 11 LEASE AGREEMENT

The Fund leases its office facilities under a non-cancelable agreement. The current lease commenced on July 1, 2016, and was renewed for 16 years through 2032. The new lease agreement includes an abatement clause during the term of the new lease.

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 11 LEASE AGREEMENT (continued)

GASB Statement No. 87, *Leases*, requires that the Fund, as a lessee, recognize a lease liability and an intangible right-to-use lease asset (lease asset). The lease liability is measured at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured at the initial amount of the lease liability, adjusted for any lease incentives at or before commencement of the lease. Subsequently, the lease asset is amortized on a straight-line basis over the term of the lease.

GASB 87 was implemented in fiscal year 2022, with retroactive application for fiscal year 2021.

The amount of lease asset by major class of underlying assets at December 31, 2022 and 2021, respectively, is as follows:

Lease Liability Principal and Interest Requirements to Maturity December 31, 2022						
Lease Description	Role	Use	Current Lease Term End Date	Gross Asset Balance	Accumulated Amortization	Net Position
<i>Office</i>						
221 North LaSalle St. Suite 1626	Lessee	Office	6/30/2032	\$ 2,792,063	\$ 670,095	\$ 2,121,968
Lease Asset and Accumulated Amortization as of December 31, 2021 (Restated)						
Lease Liability Principal and Interest Requirements to Maturity December 31, 2021	Role	Use	Current Lease Term End Date	Gross Asset Balance	Accumulated Amortization	Net Position
<i>Office</i>						
221 North LaSalle St. Suite 1626	Lessee	Office	6/30/2032	\$ 2,792,063	\$ 446,730	\$ 2,345,333

The scheduled fiscal year maturities of the lease liability and related interest expense at December 31, 2022 and restated for 2021 are as follows:

Lease Liability Principal and Interest Requirements to Maturity December 31, 2022			
Fiscal Year Ending	Cash	Interest Expense	Liability Reduction
2022	\$ 362,197	\$ 151,443	\$ 210,754
2023	369,441	141,432	228,009
2024	376,830	130,602	246,228
2025	384,367	118,906	265,461
2026	392,054	106,296	285,758
2027	399,895	92,723	307,172
2028-2032	1,863,018	218,130	1,644,888

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 11 LEASE AGREEMENT (continued)

**Lease Liability Principal and Interest
Requirements to Maturity December 31, 2021**

<u>Fiscal Year Ending</u>	<u>Cash</u>	<u>Interest Expense</u>	<u>Liability Reduction</u>
2021	\$ 355,095	\$ 160,678	\$ 194,418
2022	362,197	151,443	210,754
2023	369,441	141,432	265,347
2024	376,830	130,602	246,228
2025	384,367	118,906	265,461
2026	392,054	106,296	285,758
2027-2031	2,081,069	306,682	1,774,387
2032-2036	181,844	4,171	177,673

NOTE 12 RISK MANAGEMENT

The Fund is exposed to various risks of loss related to tort, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Fund carries commercial insurance to reduce its exposure to risk of loss. There is no significant change in insurance coverage from year to year. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 13 CONTINGENCIES

In July 2013, a group of plaintiffs purporting to represent annuitants in four Chicago public pension funds filed a civil action, *Underwood v. City of Chicago et. al.* (13-CH-17450; 1-17-162356), seeking class certification and an order requiring the City and the defendant pension funds to continue subsidizing annuitant healthcare insurance premiums past the June 30, 2013, statutory expiration date. Following years of litigation, on June 29, 2017, the Illinois Appellate Court issued an order which, in part, affirmed the Circuit Court's dismissal order and held: (i) annuitants did not have a right to lifetime healthcare coverage; and (ii) the subsidies pursuant to the 1983 and 1985 amendments is the sole benefit protected under the pension protection clause of the Illinois Constitution. Accordingly, those eligible annuitants in the Appellate Court expanded class, and as further defined after remand in the Circuit Court's February 28, 2019 order, are entitled to continue to receive the 1983 provided subsidies (related to the police and fire funds) of \$55 per month if non-Medicare eligible and \$21 per month if Medicare eligible. While the plaintiffs continue to raise certain objections, the pension funds nevertheless, in accordance with the rulings made, have commenced payment of the subsidies to those defined eligible annuitants as of January 1, 2017 and thereafter.

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

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Notes to Financial Statements

Years Ended December 31, 2022 and 2021

NOTE 14 RESTATEMENTS DUE TO IMPLEMENTATION OF NEW ACCOUNTING STANDARD

During fiscal year 2022, the Fund implemented GASB Statement No. 87, *Leases*. The Statement established criteria for accounting and financial reporting for leases. It creates a single model for lease accounting and requires recognitions of certain lease assets and liabilities for leases that were previously classified as operating leases. A lessee is required to recognize a lease liability and an intangible right-to-use asset. The provisions of this Statement are effective for fiscal years beginning after June 15, 2021, and should be applied retroactively by restating financial statements, if practicable, for all prior periods presented. All prior periods presented in the financial statements and accompanying notes to the financial statements that were impacted by this Statement have been restated. The Fund reported a \$(0.06) million decrease in net position as of December 31, 2020 due to GASB 87. The impact to the earliest period presented in the Management’s Discussion and Analysis is January 1, 2020, in which there was no impact to net position.

The impact of this new standard on the statement of fiduciary net position was as follows:

	<u>Right-to-Use Lease Asset</u>	<u>Long-Term Lease Liability</u>	<u>Net Position Held in Trust for Pension Benefits</u>
December 31, 2020 (as previously reported)	\$ -	\$ -	\$3,441,897,879
GASB 87 adoption	<u>2,568,698</u>	<u>3,382,688</u>	<u>(63,835)</u>
December 31, 2020 (as restated)	<u>\$ 2,568,698</u>	<u>\$ 3,382,688</u>	<u>\$3,441,834,044</u>
December 31, 2021 (as previously reported)	\$ -	\$ -	\$3,846,664,456
GASB 87 adoption	<u>2,345,333</u>	<u>3,188,270</u>	<u>(119,171)</u>
December 31, 2021 (as restated)	<u>\$ 2,345,333</u>	<u>\$ 3,188,270</u>	<u>\$3,846,545,285</u>

The effect of this new standard on the statement of changes in fiduciary net position were as follows:

	<u>Administrative Expense</u>
Fiscal year ended December 31, 2020 (as previously reported)	\$ 4,359,314
GASB 87 adoption	<u>63,836</u>
Fiscal year ended December 31, 2020 (as restated)	<u>\$ 4,423,150</u>
Fiscal year ended December 31, 2021 (as previously reported)	\$ 3,384,892
GASB 87 adoption	<u>55,335</u>
Fiscal year ended December 31, 2021 (as restated)	<u>\$ 3,440,227</u>

REQUIRED SUPPLEMENTARY INFORMATION

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

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Required Supplementary Information

Schedule of Changes in Net Pension Liability

As of December 31 - Last Nine Years

(Unaudited)

	2022	2021	2020	2019	2018	2017	2016	2015	2014
<i>Total pension liability</i>									
Service cost, including pension plan administrative expense	\$ 294,469,959	\$ 284,707,281	\$ 286,536,580	\$ 240,383,419	\$ 242,998,341	\$ 237,333,255	\$ 220,569,553	\$ 213,584,647	\$ 199,435,084
Interest on the total pension liability	1,011,974,984	963,417,573	942,623,431	944,738,703	931,731,201	917,720,267	851,098,457	832,972,131	791,693,017
Benefit changes	40,209,941	-	-	24,216,420	-	-	606,249,791	-	-
Difference between expected and actual experience	179,968,529	450,528,053	61,913,883	(68,010,227)	(281,150,986)	(299,923,560)	1,801,353	(105,968,891)	-
Assumption changes	(700,064,974)	37,028,703	260,021,116	1,140,418,080	(259,051,713)	238,975,508	112,585,241	-	845,070,287
Benefit payments	(926,493,466)	(869,310,502)	(828,901,654)	(791,839,040)	(764,367,368)	(737,873,928)	(696,491,103)	(668,950,080)	(645,688,934)
Refunds	(21,096,110)	(17,766,049)	(12,696,058)	(8,828,904)	(6,737,073)	(10,017,655)	(10,704,842)	(7,826,847)	(8,991,636)
Pension plan administrative expense	(4,347,951)	(3,384,892)	(4,310,938)	(4,734,467)	(4,626,599)	(4,843,012)	(4,749,762)	(4,508,519)	(4,240,625)
Net change in total pension liability	(125,379,088)	845,220,167	705,186,360	1,476,343,984	(141,204,197)	341,370,875	1,080,358,688	259,302,441	1,177,277,193
Total pension liability – beginning	16,340,008,877	15,494,788,710	14,789,602,350	13,313,258,366	13,454,462,563	13,113,091,688	12,032,733,000	11,773,430,559	10,596,153,366
Total pension liability – ending (a)	16,214,629,789	16,340,008,877	15,494,788,710	14,789,602,350	13,313,258,366	13,454,462,563	13,113,091,688	12,032,733,000	11,773,430,559
<i>Plan fiduciary net position</i>									
Employer contributions	801,706,005	788,769,979	739,440,979	581,936,012	588,034,930	494,483,191	272,427,716	572,836,100	177,417,827
Employee contributions	114,403,212	136,225,041	113,621,747	110,791,663	107,186,492	103,011,250	101,475,864	107,626,311	95,675,538
Pension plan net investment (loss) income	(324,258,867)	370,141,406	271,890,867	369,982,655	(137,977,182)	412,190,404	142,699,124	(5,333,795)	181,901,293
Benefit payments	(926,493,466)	(869,310,502)	(828,901,654)	(791,839,040)	(764,367,368)	(737,873,928)	(696,491,103)	(668,950,080)	(645,688,934)
Refunds	(21,096,110)	(17,766,049)	(12,696,058)	(8,828,904)	(6,737,073)	(10,017,655)	(10,704,842)	(7,826,847)	(8,991,636)
Pension plan administrative expense	(4,394,051)	(3,384,892)	(4,310,938)	(4,734,467)	(4,626,599)	(4,843,012)	(4,749,762)	(4,508,519)	(4,240,625)
Other	367,777	91,594	472,449	32,359	1,600,348	97,239	1,412,770	3,091,545	740,305
Net change in plan fiduciary net position	(359,765,500)	404,766,577	279,517,392	257,340,278	(216,886,452)	257,047,489	(193,930,233)	(3,065,285)	(203,186,232)
Plan fiduciary net position – beginning	3,846,545,285	3,441,834,044	3,162,428,863	2,905,179,841	3,122,066,293	2,865,018,804	3,058,949,037	3,062,014,322	3,265,200,554
Adjustment as of January 1,	-	(55,336)	(112,211)	(91,256)	-	-	-	-	-
Plan fiduciary net position – ending (b)	3,486,779,785	3,846,545,285	3,441,834,044	3,162,428,863	2,905,179,841	3,122,066,293	2,865,018,804	3,058,949,037	3,062,014,322
Net pension liability – ending (a)-(b)	\$ 12,727,850,004	\$ 12,493,463,592	\$ 12,052,954,666	\$ 11,627,173,487	\$ 10,408,078,525	\$ 10,332,396,270	\$ 10,248,072,884	\$ 8,973,783,963	\$ 8,711,416,237

The above information was required beginning in 2014. Information for the next year will be presented in future years.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

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Required Supplementary Information

Notes to Schedule of Changes in Net Pension Liability

For the Years Ended December 31, 2022 and 2021

(Unaudited)

Beginning of year total pension liability for 2022 used a Single Discount Rate of 6.26% and the benefit provisions, actuarial assumptions and funding policy in effect as of the December 31, 2021 funding actuarial valuation. The Single Discount Rate of 6.26% was based on a long-term expected rate of return on pension plan investments of 6.75% used in the December 31, 2021, funding actuarial valuation for the years 2020 through 2077 and a long-term municipal bond rate as of December 31, 2021, of 1.84% for subsequent years.

End of year total pension liability for 2022 uses a Single Discount Rate of 6.64% and the benefit provisions, actuarial assumptions and funding policy in effect as of the December 31, 2022, funding actuarial valuation. The Single Discount Rate of 6.64% was based on a long-term expected rate of return on pension plan investments of 6.75% used in the December 31, 2022, funding actuarial valuation for the years 2020 through 2079 and a long-term municipal bond rate as of December 31, 2022, of 4.05% for subsequent years.

The decrease in the total pension liability for 2022 due to assumption changes and methods includes the impact of the change in the municipal bond rate from December 31, 2021, to December 31, 2022. Changes in actuarial assumptions and methods led to the change in the Single Discount Rate to 6.64% from 6.26% (based on the long-term expected rate of return on pension plan investments of 6.75% used in the December 31, 2022 and 2021 funding valuations and the long-term municipal bond rate of 4.05% as of December 31, 2022 and 1.84% as of December 31, 2021.) This change was measured at the end of the year using the benefit provisions in effect as of December 31, 2022.

The increase in the total pension liability for 2021 due to assumption changes and methods includes the impact of the change in the municipal bond rate from December 31, 2020, to December 31, 2021. Changes in actuarial assumptions and methods led to the change in the Single Discount Rate to 6.26% from 6.28% (based on the long-term expected rate of return on pension plan investments of 6.75% used in the December 31, 2021 and 2020 funding valuations and the long-term municipal bond rate of 1.84% as of December 31, 2021 and 2.00% as of December 31, 2020.) This change was measured at the end of the year using the benefit provisions in effect as of December 31, 2021.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Required Supplementary Information

Schedule of Net Pension Liability

As of December 31 - Last Nine Years

(Unaudited)

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total pension liability	\$ 16,214,629,789	\$ 16,340,008,877	\$ 15,494,788,710	\$ 14,789,602,350	\$ 13,313,258,366	\$ 13,454,462,563	\$ 13,113,091,688	\$ 12,032,733,000	\$ 11,773,430,559
Plan fiduciary net position	<u>3,486,779,785</u>	<u>3,846,664,456</u>	<u>3,441,946,255</u>	<u>3,162,428,863</u>	<u>2,905,179,841</u>	<u>3,122,066,293</u>	<u>2,865,018,804</u>	<u>3,058,949,037</u>	<u>3,062,014,322</u>
Net pension liability	\$ 12,727,850,004	\$ 12,493,344,421	\$ 12,052,842,455	\$ 11,627,173,487	\$ 10,408,078,525	\$ 10,332,396,270	\$ 10,248,072,884	\$ 8,973,783,963	\$ 8,711,416,237
Plan fiduciary net position as a percentage of total pension liability	21.50%	23.54%	22.21%	21.38%	21.82%	23.20%	21.85%	25.42%	26.01%
Covered employee payroll	<u>\$ 1,274,049,642</u>	<u>\$ 1,258,338,033</u>	<u>\$ 1,195,980,486</u>	<u>\$ 1,228,986,864</u>	<u>\$ 1,205,324,445</u>	<u>\$ 1,150,406,094</u>	<u>\$ 1,119,526,987</u>	<u>\$ 1,086,607,979</u>	<u>\$ 1,074,333,319</u>
Net pension liability as a percentage of covered employee payroll	999.01%	992.84%	1007.78%	946.08%	863.51%	898.15%	915.39%	825.85%	810.87%

The above information is required beginning in 2014. Information for the next year will be presented in future years.

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Required Supplementary Information

Schedule of Contributions—Pension

Last 10 Years

(Unaudited)

Year Ended	Actuarially Determined Contribution (a)*	Actual Contribution (b)	Contribution Deficiency (Excess) (c) = (b)-(a)	Covered Payroll (d)**	Actual Contribution as a % of Covered Payroll (e) = (b)/(d)	Statutory Contribution (f)	Statutory Contribution Deficiency/ (Excess) (g) = (f)-(b)*
12/31/13	474,177,604	179,521,259	294,656,345	1,015,426,128	17.68%	182,716,690	3,195,431
12/31/14	491,651,208	178,158,132	313,493,076	1,074,333,318	16.58%	178,773,877	615,745
12/31/15	785,500,836	575,927,645	209,573,191	1,086,607,979	53.00%	410,558,466	(165,369,179)
12/31/16	785,695,084	273,840,486	511,854,598	1,119,526,987	24.46%	454,844,486	181,004,000
12/31/17	910,938,497	494,580,430	416,358,067	1,150,406,094	42.99%	500,000,000	(5,419,570)
12/31/18	924,653,899	589,635,278	335,018,621	1,205,324,445	48.92%	557,000,000	(32,635,278)
12/31/19	933,769,914	581,968,371	351,801,543	1,228,986,864	47.35%	579,000,000	(2,968,371)
12/31/20	1,037,582,236	739,913,428	297,668,808	1,195,980,486	61.87%	737,527,285	(2,386,143)
12/31/21	1,047,839,052	788,861,573	258,977,479	1,258,338,033	62.89%	786,792,834	(2,068,739)
12/31/22	1,085,158,790	802,073,782	283,085,008	1,274,049,642	62.95%	799,446,710	(2,627,072)

* The Fund’s Statutory Funding does not conform to Actuarial Standards of Practice; therefore, for 2015 and after, the actuarially determined contribution is equal to the normal cost plus a 30-year level dollar amortization of the unfunded actuarial liability. Prior to 2015, the actuarially determined contribution was equal to the “ARC,” which was equal to the normal cost plus a 30-year open level percent amortization of the unfunded actuarial liability.

** Covered payroll shown is the amount in force as of the actuarial valuation date and likely differs from actual payroll paid during the fiscal year..

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Required Supplementary Information

Notes to Schedule of Contributions—Pension

(Unaudited)

Valuation date: December 31, 2021

Methods and Assumptions Used for Actuarially Determined Contribution for Fiscal Year 2022:

Actuarial cost method:	Entry-age normal
Amortization method:	30-year open period
Asset valuation method:	Five-year smoothed market
Inflation:	2.25%
Salary increases:	Salary increase rates based on wage inflation rate of 3.50% plus service based increases consistent with bargaining contracts
Postretirement benefit increases:	A retiree born before January 1, 1966, with at least 20 years of service or receiving a mandatory retirement minimum annuity, receives an increase of 3% of the original annuity, starting on the first of the month following the first anniversary of his retirement or the first of the month following attainment of age 55, whichever is later, and shall not be subject to a 30% maximum increase. For retirees born on or after January 1, 1966, automatic increases are 1.5% of the original annuity, commencing at age 60, or the first anniversary of retirement, if later, to a maximum of 30%. For participants that first became members on or after January 1, 2011, increases are equal to the lesser of 3% and 50% of CPI-U of the original benefit, commencing at age 60.
Investment rate of return:	6.75%

POLICEMEN’S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Required Supplementary Information

Notes to Schedule of Contributions—Pension (*continued*)

(Unaudited)

Methods and Assumptions Used for Actuarially Determined Contribution for Fiscal Year 2022 (*continued*):

Retirement age: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the December 31, 2019, actuarial valuation pursuant to an experience study for the period January 1, 2014 through December 31, 2018.

Mortality: Post-Retirement Healthy Mortality Rates: Sex Distinct Pub-2010 Amount-weighted Safety Employee Mortality Tables weighted 119% for males and 102% for females, set forward one year for males.

Pre-Retirement Mortality Rates: Sex Distinct Pub-2010 Amount-Weighted Safety Healthy Retiree Mortality Tables weighted 100% for males and 100% for females.

Disabled Mortality: Sex Distinct Pub-2010 Amount-Weighted Safety Healthy Retiree Mortality Tables weighted 129% for males and 112% for females, set forward one year for males.

Future mortality improvements are reflected by projecting the base mortality tables forward using the MP-2018 projection scale.

Other: The actuarially determined contribution for fiscal year ending December 31, 2022 was determined in the funding actuarial valuation as of December 31, 2021 and the statutory contribution (upon which the actual contribution was based) for fiscal year ending December 31, 2022 was determined in the funding actuarial valuation as of December 31, 2020, which were both based on the assumptions summarized above.

Methods and Assumptions Used for Accounting Purposes as of the Valuation Date:

Actuarial cost method: Entry-age normal

Asset method: Market value

Discount rate: 6.64% as of the December 31, 2022 actuarial valuation
6.26% as of the December 31, 2021 actuarial valuation

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Required Supplementary Information

Schedule of Money-Weighted Rate of Return—Pension

(Unaudited)

<u>Year Ended</u>	<u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u>
12/31/14	6.24 %
12/31/15	(0.41)
12/31/16	6.6
12/31/17	16.7
12/31/18	(5.7)
12/31/19	16.31
12/31/20	12.29
12/31/21	13.80
12/31/22	(10.61)

The above information is required beginning in 2014. Information for the next year will be presented in future years.

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Required Supplementary Information

Schedule of Changes in Total OPEB Liability – Staff Retiree Healthcare Plan

As of December 31 – Last Five Years

(Unaudited)

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<i>Total OPEB liability</i>					
Service cost	\$ 77,143	\$ 95,032	\$ 101,259	\$ 83,294	\$ 93,951
Interest on the total pension liability	27,412	45,221	70,229	82,713	75,485
Changes of benefit terms	-	(1,040,799)	-	-	-
Difference between expected and actual experience of the total OPEB liability	(4,155)	169,830	(304,583)	(11,367)	-
Changes of assumption	(309,594)	45,990	(53,712)	266,289	(101,657)
Benefits payments	(50,250)	(104,769)	(100,933)	(109,992)	(117,063)
Net change in total OPEB liability	<u>\$ (259,444)</u>	<u>\$ (789,495)</u>	<u>\$ (287,740)</u>	<u>\$ 310,937</u>	<u>\$ (49,284)</u>
Total plan assets	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Total OPEB liability - beginning	<u>\$ 1,476,386</u>	<u>\$ 2,265,881</u>	<u>\$ 2,553,621</u>	<u>\$ 2,242,684</u>	<u>\$ 2,291,968</u>
Total OPEB liability - ending	<u>\$ 1,216,942</u>	<u>\$ 1,476,386</u>	<u>\$ 2,265,881</u>	<u>\$ 2,553,621</u>	<u>\$ 2,242,684</u>
Covered-employee payroll	<u>\$ 1,562,786</u>	<u>\$ 1,690,071</u>	<u>\$ 1,639,092</u>	<u>\$ 1,492,077</u>	<u>\$ 1,630,338</u>
Total OPEB liability as a percentage of covered-employee payroll	77.87%	87.36%	138.24%	171.15%	137.56%

The above information is required beginning in 2018. Information for the next five years will be presented in future years.

SUPPLEMENTARY INFORMATION

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO
(A Component Unit of the City of Chicago)
Schedule of Administrative Expenses
For the Years Ended December 31, 2022 and 2021 (Restated)

	<u>2022</u>	<u>2021</u>
<i>Administrative expenses</i>		
Actuary services	\$ 71,000	\$ 75,500
Benefits disbursement	306,557	294,277
Equipment service and rent	60,508	54,708
External auditors	45,675	57,803
Fiduciary insurance	217,123	208,770
Legal services	295,566	212,885
Medical consultants	400,088	342,389
Miscellaneous	145,500	127,184
Penson administration	145,000	138,240
Occupancy and utilities	436,201	433,927
Personnel salaries and benefits	2,206,633	1,441,319
Postage	-	10,000
Supplies	8,449	8,438
Trustee election	-	34,787
Total administrative expenses	<u>\$ 4,338,300</u>	<u>\$ 3,440,227</u>

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Schedule of Consulting Costs

For the Years Ended December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<i>Payments to consultants</i>		
External auditors	\$ 45,675	\$ 57,803
Medical consultants	400,088	342,389
Legal services	295,566	212,885
Actuary service	71,000	75,500
Investment management fees	7,211,140	8,208,316
Custodial fees	309,455	304,305
Investment consulting and other fees	438,996	426,295
Total consulting costs	<u>\$ 8,771,920</u>	<u>\$ 9,627,493</u>

POLICEMEN'S ANNUITY AND BENEFIT FUND OF CHICAGO

(A Component Unit of the City of Chicago)

Schedule of Investment Fees

For the Years Ended December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<i>Investment managers</i>		
Acadian Asset Manager	\$ 682,923	\$ 898,827
Ariel Capital Management	386,389	352,540
Artisan Partners	672,932	499,784
Blackrock	100,053	67,342
Blueprint Capital	-	-
BMO Asset Management	403,047	555,921
Chicago Equity Partners	-	-
Earnest Partners	741,112	840,297
Garcia Hamilton	159,099	178,383
Great Lakes Advisors	312,562	322,780
HGK Asset Management	-	48,856
ING Clarion	-	-
Lazard Asset Management	365,749	468,962
Mackay Shields LLC	-	2,110
Manulife Asset Management	83,458	93,047
National Investment Services	463,943	504,564
Northern Trust Global Investments - Index Funds	93,055	106,907
Pluscios Management, LLC	255,067	279,841
UBS Global Asset Management	374,430	569,516
UBS Realty Investors	104,637	112,297
Ullico Infrastructure Fund	788,287	754,337
Voya Collective Trust	50,234	49,797
Wellington Management	228,126	322,416
William Blair & Co.	946,037	1,179,792
Total investment manager fees	<u>7,211,140</u>	<u>8,208,316</u>
<i>Investment consultants and other</i>		
NEPC LLC	<u>438,996</u>	<u>426,295</u>
Total investment consultants and other	<u>438,996</u>	<u>426,295</u>
<i>Master custodian</i>		
The Northern Trust Company	<u>309,455</u>	<u>304,305</u>
Total investment fees	<u><u>\$ 7,959,591</u></u>	<u><u>\$ 8,938,916</u></u>

